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IN THE
Supreme Court of the United States

OCTOBER TERM 1977

No. **77-897**

YAACOV MERIDOR and MILA BRENER,
Petitioners,
v.

DAVID GOLDBERG suing derivatively in right and for
the benefit of UNIVERSAL GAS & OIL COMPANY,
INC., HENRY A. SINGER, ARA A. CAMBERE, H.
STRUVE HENSEL, DAVID MERIDOR, S. ERELL,
GIDEON BEN AARON, HAIM RAFAELI, JACOB
SUTTON, MARTIN SIEM, MARITIMECOR, S.A.,
MARITIME FRUIT CARRIERS COMPANY, LTD.,
and UNIVERSAL GAS & OIL COMPANY, INC.,
Respondents.

**PETITION FOR A WRIT OF CERTIORARI TO THE
UNITED STATES COURT OF APPEALS FOR THE
SECOND CIRCUIT**

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Respondents.

PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

The Petitioners respectfully pray that a Writ of Certiorari issue to review the Opinion and Judgment of the United States Court of Appeals for the Second Circuit entered in these proceedings on September 8, 1977.

OPINIONS BELOW

The Opinion of the Court of Appeals reversing the decision of the District Court and remanding the case is reported at ___ F.2d ___ (2d Cir. 1977) and is printed in the Appendix hereto (1a-34a). The Opinion of the District Court and Correcting Memorandum dismissing the Amended Complaint is reported at 426 F. Supp. 1059 (S.D.N.Y. 1977) and is printed in the Appendix hereto (35a-45a).

JURISDICTION

The Judgment of the Court of Appeals was entered on September 8, 1977, a timely Petition for Rehearing was denied on October 21, 1977 (46a), and this Petition for a Writ of Certiorari was filed within 90 days of that date. The jurisdiction of the Court is invoked under 28 U.S.C. § 1254(1).

QUESTIONS PRESENTED

(1) In a case charging overreaching by a parent corporation of its subsidiary is the deception requirement of Section 10(b) of the Securities Exchange Act of 1934, 15 U.S.C. § 78j(b) (1970) ("Section 10(b)"), and Rule 10b-5, 17 C.F.R. § 240.10b-5 (1977) ("Rule 10b-5") promulgated thereunder satisfied by a judicially created legal fiction that a board of directors which was not affiliated with the parent corporation would not have authorized the corporate transaction on the basis of the same facts presented to the actual directors?

(2) In a derivative action on behalf of a corporation charging overreaching by its parent corporation in a transaction where the directors' action alone was sufficient to authorize and consummate the transaction, are the purchaser-seller and deception requirements of Rule 10b-5 met by allegations that had the true facts been disclosed to minority stockholders they could have sought to enjoin the transaction in state court?

STATUTE AND RULE INVOLVED

Section 10(b) of the Securities Exchange Act of 1934, 15 U.S.C. § 78j(b) (1970), and Rule 10b-5 promulgated thereunder, 17 C.F.R. § 240.10b-5 (1977), are set forth in the Appendix hereto (47a).

STATEMENT OF THE CASE

David Goldberg, a stockholder of Universal Gas & Oil Company, Inc. ("UGO"), a Panamanian corporation, commenced this derivative action on behalf of UGO in the United States District Court for the Southern District of New York seeking damages and other relief against UGO's controlling parent, Maritimecor, S.A. ("Maritimecor"), a Panamanian corporation, Maritimecor's parent, Maritime Fruit Carriers Company, Ltd., an Israeli corporation, and UGO's directors as well as directors of the other corporations. The Complaint charged that the defendants, including all of UGO's directors, simultaneously violated the Securities Exchange Act of 1934, 15 U.S.C. §§ 78a *et seq.* (1970), and New York State law by knowingly causing UGO to enter into transactions which *inter alia* had no business purpose, were of no business benefit, were not arm's length transactions, represented self-dealing, were a preemption of corporate opportunities and which constituted a breach of the directors' fiduciary duties to UGO and its stockholders. It was alleged that the transactions culminated in an asset for stock transaction by which UGO would issue to Maritimecor up to 4,200,000 shares of UGO's common stock and assume all of Maritimecor's liabilities in consideration for the transfer of all of Maritimecor's assets except for UGO shares already held by Maritimecor.

The District Court, upon motion of the nominal defendant UGO, ruled that UGO was entitled, under state law, to security for costs and expenses, in an amount to be thereafter determined unless Goldberg either amended his Complaint to eliminate all state law claims, or establish that he was exempt from posting such security under New York law. Goldberg chose to amend his Complaint. But except for some minor cosmetic changes, obviously made in an effort to eliminate all direct references to state law, the

Amended Complaint contained the same substantive allegations as had the original Complaint, which alleged the full knowledge, complicity and participation by UGO's officers and directors in the alleged wrongdoings.

Asserting that the Amended Complaint contained no meaningful allegation of deception, materiality or causation, a majority of defendants, joined by the nominal defendant, filed motions to dismiss for failure to state a claim under Section 10(b) and Rule 10b-5. Goldberg, relying on the Second Circuit's decision of *Green v. Santa Fe Industries, Inc.*, 533 F.2d 1283 (2d Cir. 1976), prior to its reversal by this Court, claimed that deception was not a necessary part of his claim because the transaction depleting UGO's assets was alleged to be inherently fraudulent. Alternatively, Goldberg's attorney claimed in an affidavit that there had been no disclosure to Goldberg, a minority shareholder, of the fraudulent nature of the transfer of Maritimcor's assets and liabilities for the stock of UGO. Specifically, he asserted that two press releases issued by UGO describing the transaction failed to disclose (a) facts which indicated that the transaction would be unfair to UGO and (b) conflicts of interests.

Judge Lasker granted the motions to dismiss. Although Judge Lasker's opinion was issued prior to this Court's decision in *Santa Fe Industries, Inc. v. Green*, 430 U.S. 462 (1977), he concluded that deception was and had always been an indispensable element of a Section 10(b) claim and that the Amended Complaint was fatally defective in failing to allege such deception. Judge Lasker denied Goldberg leave to amend his Complaint since Goldberg had failed to indicate how deception of minority shareholders was responsible for the injury to UGO and for the further reason that Goldberg's claim was essentially a state law claim fully capable of being vindicated in state court. Thereafter, Judge Lasker issued a "Correcting Memorandum" pointing

out that the Supreme Court's decision in *Santa Fe Industries, Inc. v. Green*, *supra*, supported his earlier decision. (45a).

Goldberg subsequently brought a parallel action in the New York State Supreme Court which action is now pending.

On September 8, 1977, the Court of Appeals reversed, holding that the District Court's refusal to grant leave to amend the Complaint to include reference to the two press releases and otherwise claim deception was an abuse of discretion.¹ Rather than remanding the case for Goldberg to amend, and for a determination of whether the amendment would alter the District Court's analysis, the panel majority treated the case as if an amendment had been allowed. The panel thereupon reasoned that the complaint, "as amended," stated a claim under Section 10(b). The Court supplied the requisite deception under Section 10(b) by implying deception in two ways: (a) deception must be implied since a fictional, independent board of directors, composed of reasonable directors, would have refused to go forward with the transaction, and (b) had the true facts been disclosed, the minority shareholders could have sought to enjoin the transaction in state court.

Judge Meskill, concurring in part and dissenting in part, noted that under the majority's reasoning, whenever controlling shareholders or directors fail to disclose their waste or mismanagement of corporate assets and a security is somehow remotely involved, the failure to disclose their wrongdoing gives rise to a cause of action under Rule 10b-5. "Thus, the majority has neatly undone the holdings of *Green*, *Piper* and *Cort* by creating a federal cause of action for a breach of fiduciary duty that will apply in all cases, save for those rare instances where the fiduciary denounces

¹The Court of Appeals Panel consisted of Judges Friendly, Timbers and Meskill. Judge Meskill concurred in part and dissented in part.

himself in advance." (33a-34a). Judge Meskill also expressed concern at the court's reliance on state law. He observed that under New York law the right to enjoin the transaction was unclear and that difficult choice of law issues were present. He feared that if New York would grant an injunction and other states would not, the existence of a federal right would depend on the venue of the suit brought to enforce it. Judge Meskill further noted that plaintiff has a remedy under state law and that his "dissent is not based upon any desire to insulate such business practices from legal redress, but upon the fact that the plaintiff has chosen the wrong forum." (34a).

REASONS FOR GRANTING THE WRIT

THE DECISION BELOW CONFLICTS WITH APPLICABLE DECISIONS OF THIS COURT

Preliminary Statement

The decision below is in conflict with applicable decisions of this Court dealing with the requirement of deception in Rule 10b-5 cases including *Ernst & Ernst v. Hochfelder*, 425 U.S. 185 (1976) ("*Hochfelder*"), and *Santa Fe Industries, Inc. v. Green*, 430 U.S. 462 (1977) ("*Santa Fe*"). The decision below would render meaningless the distinction between securities fraud cases and corporate mismanagement cases laid down by this Court in *Santa Fe*. It flaunts the purchaser-seller requirement of *Blue Chip Stamps v. Manor Drug Stores*, 421 U.S. 723 (1975) ("*Blue Chip*"), and it misapplies the materiality standard of *TSC Industries, Inc. v. Northway, Inc.*, 426 U.S. 438 (1976) ("*TSC*").

If the decision below is permitted to stand virtually every corporate mismanagement case involving a parent-

subsidiary transaction and a security could be cognizable in federal court, despite the recent efforts of this Court to prevent essentially state court claims from deluging the federal system. *Santa Fe; Cort v. Ash*, 422 U.S. 66 (1975) ("*Cort*"). The problems caused by *Goldberg* will be exacerbated by the fact that a disproportionately large number of securities actions arise within the Second Circuit. Moreover, the decision below increases uncertainty as to the scope of the statute and rule by making their applicability turn on whether the forum state permits injunctive relief.

Argument

It is undisputed that the transaction which is at the heart of plaintiff's claim—the asset for stock transaction between the Panamanian parent Maritimcor, and its Panamanian subsidiary UGO—could be consummated solely on the authority of the directors of those companies. No action by UGO's shareholders was sought, needed nor obtained in order to commence or complete the transaction. It is further undisputed that Goldberg has alleged that UGO's officers and directors had full knowledge of and participated in the wrongdoing.² Neither the Complaint nor the

²The Second Circuit averted to the claimed deception of one UGO director. (8a). In fact, Mr. Siem never claimed that he was deceived in connection with any transaction involving UGO. Rather, he claimed that he had not attended a board meeting for a substantial period of time and that he desired discovery. Thus, arguments concerning Mr. Siem's knowledge or lack thereof do not rise to allegations of deception, but at most, involve breaches of common law duties relating to the standard of performance for a director. In any event however, it is nowhere claimed that the remaining directors did not know the truth. Consequently, whether that one director was deceived is immaterial since it is not alleged that a change in his vote would have changed the result. Moreover, analysis of that director's ability to sue under N. Y. Bus. Corp. Law § 720 (McKinney 1963 & Supp. 1976-1977) is the same as the analysis of plaintiff's ability to sue under New York law as a shareholder. See discussion *infra*, n.10.

Amended Complaint charges that UGO's directors, when they made the investment decision to enter into the asset for stock transaction, lacked knowledge or were deceived.³ Similarly it is evident that the essence of plaintiff's claim is that the transaction was unfair to the subsidiary and occurred due to a conflict of interest on the part of the subsidiary's directors.

Petitioners submit that while such allegations would support an action under state law,⁴ they fail to state a claim cognizable under Section 10(b) and Rule 10b-5. This Court has emphasized in *Hochfelder* and *Santa Fe* that no claim is stated under Rule 10b-5 in the absence of deceptive or manipulative conduct. Here no deception or manipulative conduct in connection with the transaction is alleged. The directors, who had the sole power to consummate the transaction, were admittedly not deceived when making their investment decision and the approval of minority shareholders was neither needed, sought nor obtained. While no actual deception of those making the investment decision was claimed, the Second Circuit suggested two theories by which deception could be implied.

³In fact, Goldberg has admitted that:

"[T]here was no one involved in this transaction, the sale of the UGO Stock to its parent Maritimcor, to deceive. We claim that the directors and officers knew the facts as we allege them and participated in the fraud on UGO."

Plaintiff's Memorandum of Law in Opposition to the Motions to Dismiss and For Security For Costs, at 3.

⁴See, e.g., N. Y. Bus. Corp. Law §§ 626 (McKinney 1963) and 720 (McKinney 1963 & Supp. 1976-1977). Plaintiff has in fact commenced a parallel action in the state court. It should also be noted that plaintiff, in his federal Complaint, asserted pendent jurisdiction and alleged that the facts pleaded, in addition to stating a Section 10(b) and Rule 10b-5 claim, also stated a claim under state law for "[b]reach of common law fiduciary duties owed by corporate directors, officers, persons and entities to the information [sic], which they purportedly serve and to its stockholders." See also Dissenting Opinion of Judge Meskill. (34a).

A. The Implied Deception of the Reasonable Directors.

The Second Circuit relying on its *en banc* decision in *Schoenbaum v. Firstbrook*, 455 F.2d 215 (2d Cir. 1968), *cert. denied*, 395 U.S. 906 (1969),⁵ held that deception would be implied since an independent board of directors (one not affiliated with the parent), consisting of "reasonable director[s]" (20a), would not have entered into the transaction on the same facts presented to the actual directors. Thus, the Second Circuit suggests that actual deception is unnecessary under Rule 10b-5 and that implied or fictional deception is sufficient. This reasoning reflects its unwillingness to accept this Court's decision in *Santa Fe* where the Second Circuit's claim "that a breach of fiduciary duty by majority shareholders, *without any deception, misrepresentation, or non-disclosure*, violates the statute and Rule' " was rejected. (18a) (emphasis in original). Here the Second Circuit seeks to undo *Santa Fe* by substituting implied or fictional deception where an allegation of actual deception is required.

If this fictional deception is permitted to stand then every corporate transaction in securities involving a parent and subsidiary and an alleged conflict of interest will be thrust upon the federal courts whether or not there is any actual deception, misrepresentation or manipulation. Such a result would surely frustrate this Court's recent efforts to prevent essentially state court claims from flooding the federal courts. *Santa Fe; Cort*. Moreover, the test of what a fictional, independent board of directors, composed of "reasonable directors," would or would not have done under the same facts forces the federal court to determine not whether there was a failure to disclose to someone

⁵The panel majority conceded that footnote 15 of this Court's opinion in *Santa Fe*, 430 U.S. at 475-76, did not indicate approval of the decision. (18a). Judge Meskill suggested that the *Schoenbaum* holding that a breach of fiduciary duty was actionable under Rule 10b-5 had in fact been overruled by *Santa Fe*. (29a, n.4).

making an investment decision in connection with a purchase or sale, but rather whether the transaction itself was fair thereby accomplishing indirectly what *Santa Fe* prohibits directly. This standard resurrects the same problems which this Court solved in *Santa Fe*—potential interference with state corporate law and the possibility of federal courts applying a “‘federal fiduciary principle.’” 430 U.S. at 479.

The perniciousness of the Second Circuit's ruling can be seen by re-examining *Santa Fe*, as well as cases following *Santa Fe*, in light of the Second Circuit's analysis here. In *Santa Fe* the parent owned 95% of its subsidiary's stock, and no disclosure was made to minority shareholders until after the transaction was consummated. Under the holding and analysis of the instant case (“*Goldberg*”), had the Delaware short form merger statute required approval of the transaction by the subsidiary's board of directors, a claim under Rule 10b-5 would have been stated had plaintiff merely alleged the lack of an independent board of directors and that the transaction was unfair or constituted overreaching. Thus, under these circumstances, if *Santa Fe* were to come before the Second Circuit once again, notwithstanding this Court's decision in that case, the Second Circuit, under the reasoning of *Goldberg*, would hold that a Rule 10b-5 claim was stated.

The fact that minority shareholders in *Santa Fe* were given full disclosure the day after the merger would not alter the result under the *Goldberg* analysis. The transaction in *Santa Fe* was consummated prior to the public announcement of it. Therefore, applying the theory of the Second Circuit in *Goldberg*, the implied deception of the reasonable directors and the damage to the subsidiary had already occurred; and consequently, the cause of action had already accrued. Furthermore, the fortuity of the time or manner of the public announcement of important transactions should not be a determinant of whether there is a fed-

eral cause of action available where no shareholder action is required and the suit is brought derivatively. Additionally, full disclosure to minority shareholders should be irrelevant, under this first implication of deception in *Goldberg*, since the fraud and deception are supplied at the level of the board of directors.⁶

Similarly, *Goldberg* would in effect overrule a line of lower court cases which have followed *Santa Fe*. In *Altman v. Knight*, 431 F. Supp. 309 (S.D.N.Y. 1977), plaintiff brought a derivative action on behalf of Anaconda Company alleging that the defendant directors and/or officers of Anaconda caused the acquisition of another company solely to defeat a tender offer which would have threatened their positions, that they misrepresented the reason for the acquisition and that the purchase price paid was grossly excessive and amounted to corporate waste, in violation of Section 14(e) of the Securities Exchange Act of 1934, 15 U.S.C. § 78n(e).⁷ The court dismissed the Section 14(e) claim finding that plaintiff's claim was in essence one for breach of fiduciary duty which should be decided under state corporate law, and because the misstatements alleged could not have caused the injury to the corporation since shareholder approval was not required for the acquisition. Under the *Goldberg* analysis, *Altman* would reach a contrary result since plaintiff could have alleged that the trans-

⁶Similarly the fact that *Santa Fe*'s minority shareholders had no state injunctive remedy available does not alter the result under the *Goldberg* analysis since the implication of fraud and deception is supplied at the level of the board of directors. In any event it is now clear that *Santa Fe*'s minority shareholders had such a state remedy available. See *Singer v. Magnavox Co.*, ____ Del. ____, ____ A.2d ____, Sec. Reg. & L. Rep. (BNA) No. 422 at E-1 (Sept. 23, 1977). Furthermore, reliance on the availability of a state injunctive remedy as a determinant of the applicability of Rule 10b-5 is misplaced for the reasons set forth under the analysis of the “Implied Deception of Minority Shareholders” *infra*, part B.

⁷The plaintiff also alleged a violation of Section 10(b) and the court dismissed this claim since no security was involved.

action was unfair, that the directors had a conflict of interest, and that an independent board of reasonable directors would not have gone forward with the acquisition.

In *O'Brien v. Continental Illinois Nat'l Bank & Trust Co.*, 431 F. Supp. 292 (N.D. Ill. 1977), plaintiff trust beneficiaries sued defendant trustee bank alleging violations of Section 10(b), Rule 10b-5, and state common law. The trustee had complete discretion to make investment decisions for the trust. Plaintiffs charged that the trustee invested in securities issued by corporations to whom the trustee had loaned large sums of money. Plaintiffs claimed that there was no disclosure of the conflict of interest, that the corporations were in financial difficulties, that the investments were poor risks, and that the investment was made to protect the trustee's loans. Plaintiffs further alleged that had they known of these matters they would have terminated the trust relationship and not purchased or retained the securities.

The court dismissed the Complaint because plaintiffs were neither purchasers nor sellers within the meaning of *Blue Chip* and had not met the "in connection with" requirement of the Rule. The court noted that full discretionary authority to make investment decisions was vested in the trustee, that it did not have to consult with plaintiffs prior to investing, that plaintiffs only had the right to ratify or disapprove the defendant's actions after the fact, and that had the plaintiffs been informed, defendant still could have purchased the securities. Therefore, the court reasoned that the non-disclosures alleged were in connection with plaintiffs' decision to retain defendant as trustee, and not with their becoming owners of securities. In fact the court found that no investment decisions were to be made by plaintiffs nor were such investments affected by any lack of information on their part. The court, noting that there was no allegation that the defendant lacked material information con-

cerning the securities in issue, concluded, citing *Santa Fe*, that the claims of breach of fiduciary obligation formed state, but not federal claims for relief.

Under the *Goldberg* analysis, a claim would have been stated if the beneficiaries had merely alleged that the trustee was interested, and that an independent and reasonable trustee would not have entered into the transaction.

In *Dent v. Heller Roberts Instruments Corp.*, [Current] Fed. Sec. L. Rep. (CCH) ¶ 96,060 (E.D.N.Y. April 22, 1977), plaintiff brought a derivative action in connection with a tender offer and subsequent merger. Plaintiff asserted that defendants breached their fiduciary duties in undervaluing the corporation's stock, and thereby violated Sections 10(b) and 14(e), and Rule 10b-5. The court, citing *Santa Fe*, dismissed the action, noting that undervaluation of stock does not violate the federal securities laws, especially where stockholders have the right to recover the fair value of their shares under state law. Under *Goldberg*, had plaintiff alleged that there was self-dealing by the corporation's directors and that a disinterested board of reasonable directors would not have voted for the merger, a Rule 10b-5 claim would have been stated.

B. The Implied Deception of Minority Shareholders.

The Second Circuit also held that deception would be implied since had the true facts been disclosed to minority shareholders they could have sought to enjoin the transaction in state court.

The Second Circuit would have a requirement read into Rule 10b-5 that whenever a potential conflict of interest is present in connection with an investment decision, the directors must inform minority shareholders of all material information, prior to the directors' making an investment decision, even though the investment decision under state corporate law lies solely with the directors. Furthermore,

the Second Circuit would permit any aggrieved minority shareholder to sue in federal court under Rule 10b-5 in such a context by merely alleging that there was nondisclosure or misleading disclosure to him and that had he known the facts, he would have sought an injunction.

As Judge Meskill makes clear in his dissenting opinion, this reasoning further immerses the federal judiciary into questions of state law—in fact it creates duties non-existent in state corporate law—and makes the application of a federal statute dependent upon a federal district court's estimate of state law rules.⁸ In view of the widely held notion, and the statement by the panel majority, that the applicability of a Section 10(b) claim does not turn upon state law, the result is anomalous. In fact here the District Court may well have to apply Panamanian law to the transaction to determine whether an injunction is available.⁹ *Hausman v. Buckley*, 299 F.2d 696, 702-04 (2d Cir.), cert. denied, 369 U.S. 885 (1962). See also *Greenspun v. Lindley*, 44 App. Div. 2d 20, 22 (1st Dep't 1974), aff'd, 36 N.Y. 2d 473, 330 N.E.2d 79, 369 N.Y.S.2d 123 (1975). Thus the test of the applicability of Section 10(b) in this case may well turn on the District Court's estimate of the law of a foreign nation.

The Second Circuit's test increases uncertainty as to the scope of the statute by making its applicability turn upon whether the forum state permits injunctive relief, or upon the choice of law rules of the forum state, and consequently, perhaps, whether yet a third jurisdiction would permit injunctive relief. Thus conduct which would be actionable under Rule 10b-5 in a federal court sitting in one state

⁸That the federal court can only estimate the availability of state court relief is underscored by the fact that the Supreme Court of Delaware, contrary to the expectation of this Court in *Santa Fe*, 430 U.S. at 474 n.14, suggested that a stockholder action for an injunction is available in connection with a Delaware short form merger. *Singer v. Magnavox Co.*, — Del. —, — A.2d —, Sec. Reg. & L. Rep. (BNA) No. 422 at E-1 (Sept. 23, 1977).

⁹See discussion *infra*, n.10.

might not be actionable in a federal court sitting in another. Such a standard is inappropriate for a regulatory system which should be uniform. Furthermore, such a test produces the incredible result that if there is no state court remedy there is no federal remedy but if there is a state court remedy there must also be a federal court remedy.

This second type of implied deception fails to meet the purchaser-seller requirement of *Blue Chip*. There is no allegation that Goldberg himself was the purchaser or seller of the securities involved. Nor is there a claim that he had an investment decision to make. In fact no shareholder approval was necessary to consummate the transaction. The deception suggested is that Goldberg was deceived into inactivity. In *Blue Chip* it was recognized that Section 10(b) actions are especially prone to being used as "strike suits." In order to minimize this risk and to reduce the claims litigated in federal court to those easily susceptible of proof, claims of deception such as here, which lead to inactivity, should not be entertained.

Furthermore, Goldberg failed to plead, or even suggest, that he would have sought an injunction and the facts clearly indicate that he would not.¹⁰ Apparently no shares

¹⁰Similarly there is no indication that he would have been able to secure any such relief.

As Judge Meskill noted under New York law the availability of an injunction is unclear. (30a). In seeking an injunction, Goldberg, as he admits in his pleadings, would be assailing a reorganization of a Panamanian corporate subsidiary and its Panamanian corporate parent through the exchange of stock of the Panamanian subsidiary for substantially all the assets and liabilities of the Panamanian parent. In such cases involving internal corporate affairs of foreign corporations, New York courts have refused to take jurisdiction. See *Sternfeld v. Toxaway Tanning Co.*, 290 N.Y. 294, 49 N.E.2d 145 (1943) (plaintiff sought an injunction against unlawful issuance of stock by a foreign corporation; held although fraud was alleged, New York courts would decline to entertain jurisdiction). See also *Langfelder v. Universal Laboratories, Inc.*, 293 N.Y. 200, 56 N.E.2d 550 (1944), where the New York Court of Appeals declined to become involved in the regulation of the internal affairs and management of a foreign corporation, despite the fact that "the several [foreign] corporations have their manufacturing plant and a place

of UGO stock have been issued to Maritimecor and the transaction has yet to be consummated. (See Affi-

of business where the principal business affairs of the corporation are transacted and their records kept within the State of New York." *Id.* at 206; 56 N.E.2d at 553.

All the cases, but one, cited by the Second Circuit in support of its contention that a New York injunction would issue are inapposite. They involved New York corporations, not foreign corporations, as defendants. The one involving a foreign corporation, *Levy v. Pacific Eastern Corp.*, 153 Misc. 488, 275 N.Y.S. 291 (Sup. Ct. 1934), is hardly persuasive authority in the face of *Sternfeld, supra*, and *Langfelder, supra*. Furthermore, in *Levy v. Pacific Eastern Corp.*, 154 Misc. 655, 277 N.Y.S. 659 (Sup. Ct. 1935), the same court stayed its action in deference to a similar suit then pending in Delaware, the state of incorporation.

Even if New York courts would take jurisdiction, under its choice of law rules, the law of Panama would be applied. *Hausman v. Buckley, supra*. See also *Greenspun v. Lindley, supra*. Under the law of Panama an injunction would not be available. The Panamanian statutory scheme for internal management of the affairs of Panamanian corporations, for the protection of shareholders of such corporations, and for the institution of litigation by such shareholders for corporate waste and mismanagement is substantially similar to the law of Venezuela at issue in *Hausman v. Buckley, supra*. Any liability for mismanagement can only be enforced through a resolution of the general stockholders' meeting. Law of Panama Number 9 of July 2, 1946, Article 444. The statute further provides that a shareholder could not require that such a meeting be called nor could he petition a Panamanian court to call it unless he owned or represented 5% of the shares. *Id.* Article 420. Additionally, if such a meeting were called, and if a resolution were passed authorizing a suit against the directors, then only persons specifically authorized by the directors, or certain other officers enumerated by statute, could represent the corporation. Panama Judicial Code §§ 338 and 339 (1961).

Notwithstanding that he invested in a Panamanian corporation, plaintiff has failed to avail himself of any of these procedures. Under these circumstances, plaintiff could not have obtained an injunction in New York or Panama against the transaction.

It might be argued that the Court of Appeals decision in *Greenspun* signals a new New York approach to this issue. In *dicta* that court referred to a possible grouping of contacts or interest analysis approach. However, a subsequent New York decision has applied the traditional rule of the state of incorporation. *Rottenberg v. Pfeiffer*, 86 Misc. 2d 556, 383 N.Y.S. 2d 189 (Sup. Ct. 1976). In any event under the Second Circuit's holding here the District Court will have to involve itself in the determination of this important, and perhaps unsettled issue of New York law.

davit of J. Portis Hicks, Esq., ¶ 4 (June 1, 1976) submitted in support of UGO's Motion for Security for Expenses and Costs.) Yet plaintiff has failed to seek an injunction, even in his parallel state court action, against such a transfer. Indeed, in this federal action plaintiff chose to drop his state corporate waste claim rather than post security for costs as required by state law. N.Y. Bus. Corp. Law § 627 (McKinney Supp. 1976-1977). Thus, the Second Circuit's ruling that Goldberg, had the press releases been accurate, would have brought a state court action, posted a Section 627 bond and then posted additional security in connection with a preliminary injunction is unsupportable.

Similarly the "in connection with" requirement of Rule 10b-5 is not met here. The deception of minority shareholders through the press releases may be deception "in connection with" a decision to litigate. But since the minority shareholders were neither purchasers nor sellers of a security, deception of them could not be "in connection with" a purchase or sale of a security. Similarly the deception of minority shareholders is not "material" since the facts not disclosed to them were known to the directors making the investment decision. Had disclosure been made to the minority shareholders the total mix of information available to the directors would not have been altered. See *TSC*, 426 U.S. at 449.

Consequently, the implication of deception by use of the availability of a state injunction raises the disturbing spectre that the application of a federal statute will turn on state law. As a result it increases uncertainty as to the scope of the statute and rule. It imports into the calculus of disclosure required by Section 10(b) and Rule 10b-5 whether the informatoin will affect, not an investment decision, but a decision to litigate. Consequently it fails to meet the "purchaser-seller," "in connection with" and "materiality" requirements of Section 10(b) and Rule 10b-5.

Conclusion

For the foregoing reasons, this Petition For a Writ of Certiorari should be granted and, in light of the circumstances of this case, this Court should consider summarily reversing the Opinion and Judgment of the United States Court of Appeals For the Second Circuit.

Respectfully submitted,

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APPENDIX

APPENDIX

UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

No. 1289—September Term, 1976.

(Argued June 9, 1977 Decided September 8, 1977.)

Docket No. 77-7146

DAVID GOLDBERG, suing derivatively in right and for the
benefit of UNIVERSAL GAS & OIL COMPANY, INC.,

Plaintiff-Appellant,

v.

YAACOV MERIDOR, MILA BRENER, DAVID MERIDOR, S.
ERELL, GIDEON BEN AARON, ARA A. CAMBERE, H.
STRUVE HENSEL, HAIM RAFAELI, MARTIN SIEM, JACOB
SUTTON, HENRY A. SINGER, MARITIMECOR, S.A.,
MARITIME FRUIT CARRIERS COMPANY, LTD., HORN-
BLOWER & WEEKS, HEMPHILL NOYES, INC., LAVENTHOL
& HORWATH a/k/a LAVENTHOL KREKSTEIN, HORWATH
& HORWATH, DR. JACOBO DAMM, DR. MAX LEBEDKIN,
ELIE HOUSMAN, H. L. FEDERMAN, WILLIAM J. FRIED-
MAN, MERRIL M. HALPERN, PER HY-SING-DAHL,
ANDRE MONTELL, FRITZ KONIG, ZEV LEVIN, RAYMOND
CALIEZI,

Defendants-Appellees,

and

UNIVERSAL GAS & OIL COMPANY, INC.,

Nominal Defendant.

Before:

FRIENDLY, TIMBERS and MESKILL,

Circuit Judges.

Opinion of Henry J. Friendly, C.J.

FRIENDLY, *Circuit Judge*:

In this derivative action in the District Court for the Southern District of New York, David Goldberg, a stockholder of Universal Gas & Oil Company, Inc. (UGO), a Panama corporation having its principal place of business in New York City, sought to recover damages and to obtain other relief against UGO's controlling parent, Maritimcor, S.A., also a Panama corporation; Maritimcor's controlling parent, Maritime Fruit Carriers Company Ltd., an Israel corporation; a number of individuals who were directors of one or more of these companies; the investment firm of Hornblower & Weeks, Hemphill, Noyes, Inc.; and the accounting firm of Laventhol & Horwath, with respect to transactions which culminated in an agreement providing for UGO's issuance to Maritimcor of up to 4,200,000 shares of UGO stock and its assumption of all of Maritimcor's liabilities (including a debt of \$7,000,000 owed to UGO) in consideration of the transfer of all of Maritimcor's assets (except 2,800,000 UGO shares already held by Maritimcor). It suffices at this point to say that the complaint, filed February 3, 1976, alleged that the contract was grossly unfair to UGO and violated both § 10(b) of the Securities Exchange Act and the SEC's Rule 10b-5 and common law fiduciary duties. By notice of motion filed June 2, 1976, the nominal defendants UGO moved for a stay pending plaintiff's posting security for expenses and costs under § 627 of the N.Y. Business Corporation Law. By order filed July 30, 1976, the district court ruled that following receipt of UGO's shareholder list, Goldberg was required either to meet the exemptions from posting security under § 627, post the security otherwise required in an amount to be determined, or "amend his complaint in this action to eliminate any and all claims based on or arising out of state common law or state statutory law."

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Goldberg chose the latter course. The amended complaint, filed August 27, 1976, which was largely repetitive of the original complaint save for the omission of reference to state law claims, made the following principal allegations: The defendants engaged in "a conspiracy or plan" "to cause UGO to raise funds from the public by a public offering and then by various transactions hereafter set forth, including the transfer of UGO stock to Maritimcor for the latter's assets and liabilities, use the proceeds of the offering and the assets of UGO for the benefit of defendants Maritimcor and Maritime Fruit." In May 1972 defendants caused UGO to issue a prospectus offering for sale 11,000 units consisting of 363,000 shares of common stock and \$11,000,000 worth of 8% convertible debentures. The prospectus stated that all the proceeds of the offering would be used to finance the construction and purchase of three tankers for the transportation of liquified gas and that UGO's business would be the transportation of such gas. In 1974 defendants caused UGO to sell the contracts for two of the vessels, for a total price of \$25,000,000 of which \$14,000,000 was profit. During 1974 and up to August 1975, defendants caused UGO to make loans to Maritimcor so that \$7,000,000 was owed by the latter. In August 1975 defendants caused UGO to enter into the agreement described in the first paragraph of this opinion, which was later carried out at least to the extent of the transfer of Maritimcor's assets and liabilities to UGO. The "agreement and transfer was fraudulent and unfair in that the assets of Maritimcor were overpriced and of insufficient value, the liabilities of Maritimcor either exceeded the value of its assets or were so great that the net asset value was insufficient consideration, the liabilities included a \$7,000,000 debt to UGO from Maritimcor, and the purpose and intent of said transaction was to cause the dissipa-

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tion of the substantial assets of UGO for the benefit of defendants, Maritimecor and Martime Fruit. [T]he defendants . . . knew at the time, or had reasonable cause to know and were negligent in not ascertaining that the agreement and transfer were a fraud and unfair to UGO, and that the net value of the assets of Maritimecor was far less than the value of the shares of UGO to be issued to Maritimecor, or that Maritimecor's liabilities exceeded its assets." Then came paragraph 19, which alleged as follows:

The issuance of the aforesaid prospectus and the foregoing transactions constituted the employment of a device, scheme or artifice to defraud, the making of untrue statements of material fact and the omission to state material facts necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading, and the engaging in acts, practices, and courses of conduct which operated as a fraud or deceit upon UGO as the seller of up to 4,200,000 shares of UGO's common stock for Maritimecor's liabilities and assets, and upon UGO's minority stockholders.

Defendants filed motions to dismiss the amended complaint for failure to state a claim under § 10(b) of the Securities Exchange Act and Rule 10b-5. In answer to defendants' argument "that deception and non-disclosure is a requirement for a 10b-5 case" which was disputed as a matter of law, plaintiff's counsel submitted an affidavit asserting that "insofar as plaintiff Goldberg, a minority shareholder is concerned, there has been no disclosure to him of the fraudulent nature of the transfer of Maritimecor assets and liabilities for stock of UGO". Counsel annexed two press releases dated August 1 and December 19, 1975,

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which described the agreement for and the consummation of the UGO-Maritimecor transaction. Counsel asserted that these press releases failed to disclose the facts noted in the margin¹ or "the conflicts of interest of the principals".² Counsel requested that he given leave to replead should the court find any defect in the manner of pleading. In a further affidavit addressed to the question of damage, counsel averred that at the end of 1974 UGO had current assets of about \$41 million and current liabilities of \$2 million but that after the transfer Maritimecor's net current liabilities of \$42.5 million caused UGO to wind up with a deficit of about \$3.6 million of current liabilities. He also alleged that as a result of the transaction UGO had defaulted in its obligations and its ships were being seized by creditors.

On February 11, 1977, Judge Lasker filed an opinion, 426 F. Supp. 1059, that granted the motions to dismiss. He

¹Maritimecor, as of the end of fiscal year 1974 had current liabilities of \$42.5 million dollars, and in addition Maritimecor owed UGO about \$7 million dollars which apparently was being forgiven in the transaction. The shareholders' net equity in Maritimecor was \$40.4 million dollars or substantially less than its current liabilities. Further, included in the assets of Maritimecor are 2.8 million shares of UGO, the value of which are substantially decreased as a result of this transaction.

²In fact both press releases did state that Maritimecor was UGO's "parent" and the first recounted that on consummation of the transaction Maritimecor ownership of UGO common stock "will increase from 2,800,000 (78 percent) to 7,000,000 (90 percent)" while "[a]n additional 500,000 shares and 289,100 shares of UGO common stock are now held—and will continue to be held—by a subsidiary of Panmaritime Limited S.A., a Panama corporation which controls [Martime Fruit], and the public, respectively."

Both releases also concluded with a statement that "UGO's common stock and 8 percent Convertible Subordinated Debentures are traded over-the-counter (NASDAQ-UGOLF and UGOLZ, respectively)."

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thought the case was governed by *Popkin v. Bishop*, 464 F.2d 714 (2 Cir. 1972), rather than by our *en banc* decisions in *Schoenbaum v. Firstbrook*, 405 F.2d 215 (2 Cir. 1968), *cert. denied*, 395 U.S. 906 (1969), and *Drachman v. Harvey*, 453 F.2d 722 (2 Cir. 1972), and held that *Marshall v. AFW Fabric Corp.*, 533 F.2d 1277 (2 Cir.), *vacated and remanded for consideration of mootness*, 429 U.S. 881 (1976), and *Green v. Santa Fe Industries, Inc.*, 533 F.2d 1283 (2 Cir.), which was pending before the Supreme Court on grant of certiorari, 429 U.S. 814 (1976), were limited to the situation of "going private". He denied leave to amend as hereafter discussed. After the reversal of *Green*, — U.S.— (1977), 45 L.W. 4317, the judge filed a memorandum adding to the opinion fn.4 to the effect that the Supreme Court's decision rendered his analysis of our decision moot but lent substantial support to the result.

I.

Before proceeding further, we must deal with the district court's refusal to permit amendment of the complaint to include reference to the two press releases or otherwise to claim deception. The judge's explanation of this was as follows, 426 F. Supp. at 1064:

There have already been two complaints. . . . Both are prime examples of an attempt to fit the square peg of a state law claim into the round hold of a 10b-5 allegation. When the original complaint was dismissed for failure to post security or obtain the requisite support from other minority shareholders, Goldberg was made exquisitely aware of the need to limit this amended pleading to a federal claim, unless he could post security under state law, which he could not.

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Although he now contends that he could allege that [he] was deceived by the defendants with regard to the terms of the transaction with Maritimcor, he chose to frame the amended complaint in such a way as to exclude this element altogether. There is a limit to the time and energy a federal court should accord to marginal federal causes of action which are fully capable of being vindicated in state court. Presumably, if the element of deceit formed any significant aspect of Goldberg's claim, or was responsible for the alleged injury to UGO, Goldberg could have been expected to have plead such facts before the third go-around.

The third sentence conveys a rather misleading impression as to the court's earlier ruling. The court had offered Goldberg a choice between complying with New York Business Corporation Law § 627 or dropping any reference to state claims. When Goldberg chose to do the latter, nothing had yet been said by the defendants or the judge concerning the alleged inadequacy of his pleading of the federal claim. Goldberg had indeed been made "exquisitely aware" that he must drop his state claim if he wished to avoid compliance with § 627 of the New York Corporation Law, but not at all that he had failed to plead a federal claim through insufficient reference to deception. In every real sense when Goldberg requested further leave to amend he thus was seeking a second round, not a third. If Goldberg's counsel had been earlier made aware of the alleged deficiency in his complaint, it would have been easy for him to include in his first amended complaint reference to the press releases and the contrast between their complacent tone and the grim actualities asserted in counsel's affidavit on damage and also to include the fact, which had already

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surfaced in discovery, that one of UGO's directors, Martin Siem, claimed that he had been deceived or at least had not been fully informed with regard to the Maritimcor transaction. When counsel requested leave to replead, no answers had yet been filed. Contrast *Browning Debenture Holders' Committee v. DASA Corp.*, slip op. 5219, 5231-36 (2 Cir., decided August 11, 1977). The considerations explicated in *Schoenbaum*, *supra*, 405 F.2d at 218, as to the undesirability of granting summary judgment to defendants in a stockholder's derivative suit before discovery has been completed, see also 6 *J. Moore, Federal Practice* ¶ 56.17[60], at 56-1065 (1976 ed.), dictate liberality in allowing such complaints to be amended to reflect facts already discovered. We are therefore constrained to hold that the refusal of leave to amend was an abuse of discretion and to treat the cases as if an amendment, at least in the two respects noted, had been allowed.

II.

If the complaint were thus amended, we would deem it clear that, so far as this court's decisions are concerned, the case would be governed by *Schoenbaum* rather than by *Popkin*.³ The August 1 press release held out an inviting picture that

As a result of the transaction, UGO will replace Maritimcor as the principal operating subsidiary of MFC

³We do not mean this to imply agreement with the district court's contrary conclusion with respect to the first amended complaint. It is simply unnecessary to decide this.

Plaintiff does not contend that the allegations with respect to the May 1972 prospectus are sufficient to support the complaint; any injury from misleading statements in the prospectus would be to the purchasers, not to the corporation on whose behalf this action was brought.

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and, as such, will engage in a diversified line of shipping and shipping related activities including the sale of ships and ship-building contracts, the operation of reefers and tankers, and upon their delivery, product carriers and oil drilling rigs, and underwriting marine insurance.⁴

when allegedly the truth was that UGO had entered into a transaction that would ensure its doom. *Popkin* was specifically rested on its special facts. The plaintiff was taken to have conceded that the complaint did not allege misrepresentation or non-disclosure and that he relied solely on the unfairness of the merger terms, see 464 F.2d at 718 & n.9, 720. The opinion expressly noted that "[u]nquestionably this court has recognized that the Rule 10b-5 reaches beyond traditional stock transactions and into the board rooms of corporations" and that "assertions by a defendant that the misconduct complained of 'really' amounts to 'just' corporate mismanagement will not cut off a plaintiff's federal remedy." 464 F.2d at 718. The court likewise quoted with approval, 464 F.2d at 719, Judge Hays' statement in dissenting from the panel opinion in *Schoenbaum*,

In order to establish fraud it is surely not necessary to show that the directors deceived themselves. It must be enough to show that they deceived the shareholders, the real owners of the property with which the directors were dealing. Deception of the shareholders (with the exception of the majority stockholder which was a party to the transactions) is established by showing that the directors withheld from them information that would have revealed the true value of the treasury stock.

⁴The December 19 press release contained a similar statement.

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and the statement in his opinion for the *en banc* court in that case,

Moreover, Aquitaine and the directors of Banff were guilty of deceiving the stockholders of Banff (other than Aquitaine). (Footnote omitted.)

The observation in *Popkin*, 464 F.2d at 719, that "our emphasis on improper self-dealing did not eliminate non-disclosure as a key issue in the Rule 10b-5 cases" followed a statement that when, as here, state law does not demand prior shareholder approval of a transaction, "it makes sense to concentrate on the impropriety of the conduct itself rather than on the 'failure to disclose' it because full and fair disclosure in a real sense will rarely occur. It will be equally rare in the legal sense once the view is taken—as we did in *Schoenbaum*—that under federal securities law disclosure to interested insiders does not prevent a valid claim that fraud was committed upon 'outsiders' (such as minority shareholders) whatever the requirements of state corporate law may be." *Id.* The ruling of *Popkin* was that in the *opposite* situation, where "merger transactions . . ., under state law, must be subjected to shareholder approval . . . if federal law ensures that shareholder approval is fairly sought and freely given, the principal federal interest is at an end," 464 F.2d at 720, see also *id.* n.17. Clearly that is not this case. *Cf. Smallwood v. Pearl Brewing Co.*, 489 F.2d 579, 598 n.27 (5 Cir.), *cert. denied*, 419 U.S. 873 (1974).

III.

The ruling that this case is attracted by *Schoenbaum* rather than by *Popkin* by no means ends our inquiry. Rather it brings us to the serious question whether *Schoen-*

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baum can be here applied consistently with the Supreme Court's decision in *Santa Fe Industries, Inc. v. Green*, *supra*. We think it can be and should.

Before we address ourselves directly to the *Green* opinion, it will be useful to review the development of the law on the application of § 10(b) and Rule 10b-5 to derivative actions. There can be no doubt that the Securities Exchange Act "protects corporations as well as individuals who are sellers of a security" and that it is irrelevant that "the transaction is not conducted through a securities exchange or an organized over-the-counter market." *Superintendent of Insurance v. Bankers Life & Casualty Co.*, 404 U.S. 6, 10-11 (1971). The Court there quoted with approval the language in *Hooper v. Mountain States Securities Corp.*, 282 F.2d 195, 203 (5 Cir. 1960), *cert. denied*, 365 U.S. 814 (1961),

Considering the purpose of this legislation, it would be unrealistic to say that a corporation having the capacity to acquire \$700,000 worth of assets for its 700,000 shares of stock has suffered no loss if what it gave up was \$700,000 but what it got was zero.

and made the oft-quoted pronouncement, 404 U.S. at 12, paraphrasing its earlier decision as to construction of the anti-fraud provision of the Investment Advisors Act of 1940, see *SEC v. Capital Gains Research Bureau*, 375 U.S. 180, 195 (1963), that

Section 10(b) must be read flexibly, not technically and restrictively.

The problem with the application of § 10(b) and Rule 10b-5 to derivative actions has lain in the degree to which the knowledge of officers and directors must be attributed

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to the corporation, thereby negating the element of deception. Our first important encounter with this problem was in *Ruckle v. Roto American Corp.*, 339 F.2d 24 (2 Cir. 1964). We rejected the attribution, saying 339 F.2d at 29:

We come then to the question whether it is possible within the meaning of Section 10(b) and Rule 10B-5 for a corporation to be defrauded by a majority of its directors. We note at the outset that in other contexts, such as embezzlement and conflict of interest, a majority or even the entire board of directors may be held to have defrauded their corporation. When it is practical as well as just to do so, the courts have experienced no difficulty in rejecting such cliches as the directors constitute the corporation and a corporation, like any other person, cannot defraud itself.

If, in this case, the board defrauded the corporation into issuing shares either to its members or others, we can think of no reason to say that redress under Rule 10B-5 is precluded, though it would have been available had anyone else committed the fraud. There can be no more effective way to emasculate the policies of the federal securities laws than to deny relief solely because a fraud was committed by a director rather than by an outsider. Denial of relief on this basis would surely undercut the congressional determination to prevent the public distribution of worthless securities.

Although it was there claimed that certain directors withheld information from others, the above quoted passage indicated in dictum that not only the majority but even the entire board, fully informed, could be held to have defrauded the corporation if they all had an interest in a transaction adverse to it. Less than a month later, how-

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ever, another panel declined to follow the *Ruckle* dictum. *O'Neil v. Maytag*, 339 F.2d 764, 767 (2 Cir. 1964).

The future, both in this circuit and in others, lay with the *Ruckle* dictum rather than with *O'Neil*. *Dasho v. Susquehanna Corp.*, 380 F.2d 262, 270 (7 Cir.) ("concurring" opinion), *cert. denied*, 389 U.S. 977 (1967), refused to "differentiate between situations where the directors were unanimous in wrongdoing and those where less than all were involved." In *Pappas v. Moss*, 393 F.2d 865, 869 (3 Cir. 1968), the court said in rejecting defendants' claim that "the corporation was not deceived" in issuing stock to insiders and others at a low price because "all of its agents (directors) here were aware of the true facts":

if a "deception" is required in the present context, it is fairly found by viewing this fraud as though the "independent" stockholders were standing in the place of the defrauded corporate entity at the time the original resolution authorizing the stock sales was passed Certainly the deception of the independent stockholders is no less real because, "formalistically", the corporate entity was the victim of the fraud.

Dealing with the argument that there must be either affirmative misrepresentation to stockholders or the misleading of a minority of the directors, Judge Seitz wrote, 393 F.2d at 869-70:

We think these references as to their position indicate that their construction of Rule 10b-5 is untenable. It exalts form over substance. Indeed, it seems to suggest that there is an inverse relationship between the application of the Rule and the number of directors participating in a fraud on its corporation. Finally, it restricts the application of the Rule in a way which is

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at odds with its basic purpose. See *McClure v. Borne Chem. Co.*, 292 F.2d 824 (3rd Cir.), cert. denied, 368 U.S. 939 (1961).⁵

We cited *Pappas* with approval in the *en banc* opinion in *Schoenbaum*, 405 F.2d at 220,

Moreover, Aquitaine and the directors of Banff were guilty of deceiving the stockholders of Banff (other than Aquitaine). See *Pappas v. Moss*, 393 F.2d 865 (3d Cir. 1968).

thereby effectively overruling any requirement of *O'Neil* that there must be one virtuous or ignorant lamb among the directors in order for liability to arise under § 10(b) or Rule 10b-5 on a deception theory as to securities transactions with a controlling stockholder.⁶ See *Jennings &*

⁵Although recognizing that *Pappas* considered deception of minority shareholders to be sufficient, defendants would distinguish the case on the ground of the existence of misrepresentations in the minutes of the directors' meeting authorizing the sale of the stock and in proxy material issued to obtain stockholder ratification which the court had found ineffective apart from this. See 393 F.2d at 870, 868. But this clearly was not the *ratio decidendi* of *Pappas*.

⁶Even the majority panel opinion in *Schoenbaum* recognized that, 405 F.2d at 211,

knowledge of the corporation's officers and agents is not imputed to it when there is a conflict between the interests of the officers and agents and the interests of the corporate principal Therefore, a corporation may be defrauded in a stock transaction even when all of its directors know all of the material facts, if the conflict between the interests of one or more of the directors and the interests of the corporation prevents effective transmission of material information to the corporation, in violation of Rule 10b-5(2). (Footnote omitted.)

though it thought that director knowledge did negate corporate deception "[s]ince the directors were all fully informed and since only the non-interested directors participated in the vote authorizing the sale", 405 F.2d at 212.

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Marsh, Securities Regulation, 998-99 (1977). See also *SEC v. Texas Gulf Sulphur Co.*, 401 F.2d 833, 865 n.1 (2 Cir. 1968) (Friendly, J., concurring), cert. denied, 394 U.S. 976 (1969).

We followed *Schoenbaum* in *Drachman v. Harvey*, 453 F.2d 736 (2 Cir. 1972) (*en banc*), although in that case not all the directors were parties to the fraud, and in *Schlick v. Penn-Dixie Cement Corp.*, 507 F.2d 374 (2 Cir. 1974), cert. denied, 421 U.S. 976 (1975). *Schoenbaum* has been generally applauded by commentators, even though it may sometimes have been read to mean more than it does or than is needed to call for a reversal here. See, e.g., Bloomenthal, *From Birnbaum to Schoenbaum: The Exchange Act and Self-Aggrandizement*, 15 N.Y.L.F. 332 (1969) (making the perceptive suggestion that "it is inconceivable that a court which in *Texas Gulf Sulphur* [401 F.2d 833 (2 Cir. 1968), cert. denied, 394 U.S. 976 (1969)] emphasized the disclosure purposes of the Exchange Act could have reached any different result in *Schoenbaum*"); Folk, *Corporation Law Developments—1969*, 56 Va. L. Rev. 755, 805-12 (1970); Comment, *Schoenbaum v. Firstbrook: The "New Fraud" Expands Federal Corporation Law*, 55 Va. L. Rev. 1103 (1969); Note, *The Controlling Influence Standard in Rule 10b-5 Corporate Mismanagement Cases*, 86 Harv. L. Rev. 1007 (1973); Note, *Schlick v. Penn-Dixie Cement Corp.: Fraudulent Mismanagement Independent of Misrepresentation or Nondisclosure Violates Rule 10b-5*, 63 Calif. L. Rev. 563 (1975); 41 Ford. L. Rev. 742 (1973); see also Bahlman, *Rule 10b-5: The Case for its Full Acceptance as Federal Corporation Law*, 37 U. Cinn. L. Rev. 727, 735-36 (1968) (criticizing the panel opinion in *Schoenbaum*); but see Note, *Civil Liability Under Section 10B and Rule 10B-5: A Suggestion for Replacing the Doctrine of Privity*, 74 Yale L.J. 658, 681-82

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(1965); Comment, 47 N.Y.U. L. Rev. 1279 (1972). It likewise is viewed with approval—indeed seemingly would be adopted—by §§ 1303 and 1402(c) of the proposed ALI Federal Securities Code, Tent. Draft No. 2 (March 1973) and revised comments in Reporter's Revision of Text of Tentative Drafts Nos. 1-3, pp. 104-06 (Oct. 1, 1974), see also §§ 234D(c) and 1301. It has also found favor in other circuits. A notable instance is *Shell v. Hensley*, 430 F.2d 819, 827 (5 Cir. 1970), where the court in a derivative suit rejected a claim that no "causal deceit" existed when the corporation's board knew all the facts, saying:

When the other party to the securities transaction controls the judgment of all the corporation's board members or conspires with them or the one controlling them to profit mutually at the expense of the corporation, the corporation is no less disabled from availing itself of an informed judgment than if the outsider had simply lied to the board. In both situations, the determination of the corporation's choice of action in the transaction in question is not made as a reasonable man would make it if possessed of the material information known to the other party to the transaction.⁷

⁷See *Superintendent of Insurance, supra*, 404 U.S. at 12-13, where the Court quoted the *Shell* court's description of a situation thought to be indistinguishable from the one faced in *Shell*:

The crux of the present case is that [the corporation] suffered an injury as a result of deceptive practices touching its sale of securities as an investor. As stated in *Shell v. Hensley*, 430 F.2d 819, 827:

"When a person who is dealing with a corporation in a securities transaction denies the corporation's directors access to material information known to him, the corporation is disabled from availing itself of an informed judgment on the part of its board regarding the merits of the transaction. In this situation the private right of action recognized under Rule 10b-5 is available as a remedy for the corporate disability." (Footnote omitted.)

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See also *Rekant v. Desser*, 425 F.2d 872, 879-82 (5 Cir. 1970); *Jannes v. Microwave Communications, Inc.*, 461 F.2d 525, 529 (7 Cir. 1972); *Bailey v. Meister Brau, Inc.*, 535 F.2d 982, 993 (7 Cir. 1976); 1 *Bromberg, Securities Law: Fraud* §§ 4.7 (544)-(545) (collecting cases and noting, at pp. 84.51-84.52 that "[m]ost courts have now modified their views of deception to accommodate . . . (1) informational deception of a non-decision-maker who has a role or economic interest (minority director, shareholder, or creditor) or (2) non-informational deception measured by economic injury (to the company of other parties with real economic interest) equivalent to that resulting from informational deception of decision makers").

Schoenbaum, then, can rest solidly on the now widely recognized ground that there is deception of the corporation (in effect, of its minority shareholders) when the corporation is influenced by its controlling shareholder to engage in a transaction adverse to the corporation's interests (in effect, the minority shareholders' interests) and there is nondisclosure or misleading disclosures as to the material facts of the transaction. Assuming that, in light of the decision in *Green*, the existence of "controlling influence" and "wholly inadequate consideration"—an aspect of the *Schoenbaum* decision that perhaps attracted more attention, see 405 F.2d at 219-20—can no longer alone form the basis for Rule 10b-5 liability, we do not read *Green* as ruling that no action lies under Rule 10b-5 when a controlling corporation causes a partly owned subsidiary to sell its securities to the parent in a fraudulent transaction and fails to make a disclosure or, as can be alleged here, makes a misleading disclosure. The Supreme Court noted in *Green* that the court of appeals "did not disturb the District Court's conclusion that the complaint did not

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allege a material misrepresentation or nondisclosure with respect to the value of the stock" of Kirby; the Court's quarrel was with this court's holding that "neither misrepresentation nor nondisclosure was a necessary element of a Rule 10b-5 action", — U.S. at —, 45 L.W. at 4319, and that a breach of fiduciary duty would alone suffice, see fn. 8. It was because "the complaint failed to allege a material misrepresentation or material failure to disclose" that the Court found "inapposite the cases [including *Schoenbaum*] relied upon by respondents and the court below, in which the breaches of fiduciary duty held violative of Rule 10b-5 included some element of deception", — U.S. at —, 45 L.W. at 4320, see fn. 15. While appellant is wrong in saying that the Court "approved" these cases, there is no indication that the Court would have casually overturned such an impressive and unanimous body of decisions by courts of appeals. To the contrary, the Court used rather benign language about them, saying that they "forcefully reflect the principle that '[s]ection 10(b) must be read flexibly not restrictively' and that the statute provides a cause of action for any plaintiff who 'suffer[s] an injury as a result of deceptive practices touching its sale [or purchase] of securities . . .,' citing the *Superintendent of Insurance* case, *supra*, 404 U.S. at 12-13. Mr. Justice White simply distinguished these cases as not supporting the position we had taken in *Green*, namely, "that a breach of fiduciary duty by majority stockholders, *without any deception, misrepresentation, or nondisclosure*, violates the statute and the Rule." (Emphasis supplied.)

Here the complaint alleged "deceit . . . upon UGO's minority shareholders" and, if amendment had been allowed as it should have been, would have alleged misrepresenta-

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tion as to the UGO-Maritimecor transaction at least in the sense of failure to state material facts "necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading," Rule 10b-5(b).⁸ The nub of the matter is that the conduct attacked in *Green* did not violate the " 'fundamental purpose' of the Act as implementing a 'philosophy of full disclosure' ", — U.S. at —, 45 L.W. at 4321; the conduct here attacked does.

Defendants contend that even if all this is true, the failure to make a public disclosure or even the making of a misleading disclosure would have no effect, since no action by stockholders to approve the UGO-Maritimecor transaction was required. Along the same lines our brother Meskill, invoking the opinion in *Green*, — U.S. at — n.14, 45 L.W. at 4320 n.14, contends that the defendants' acts were not material since plaintiff has failed adequately to allege what would have been done had he known the truth.

In *TSC Industries, Inc. v. Northway, Inc.*, 426 U.S. 438, 449 (1976), a case arising under Rule 14a-9, the Court laid down the standard of materiality as "a showing of a substantial likelihood that, under all the circumstances, the omitted fact would have assumed actual significance in the deliberations of the reasonable shareholder" or, putting the matter in another way, "a substantial likelihood that the disclosure of the omitted fact would have been viewed by the reasonable investor as having significantly altered

⁸We do not mean to suggest that § 10(b) or Rule 10b-5 requires insiders to characterize conflict of interest transactions with pejorative nouns or adjectives. However, if Maritimecor was in the parlous financial condition alleged in the opposing affidavit of plaintiff's counsel, a disclosure of the acquisition of Maritimecor that omitted these facts would be seriously misleading.

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the 'total mix' of information made available." When, as in a derivative action, the deception is alleged to have been practiced on the corporation, even though all the directors were parties to it, the test must be whether the facts that were not disclosed or were misleadingly disclosed to the shareholders "would have assumed actual significance in the deliberations" of reasonable and disinterested directors or created "a substantial likelihood" that such directors would have considered the "total mix" of information available to have been "significantly altered." That was the basis for liability in *Schoenbaum*; it was likely that a reasonable director of Banff, knowing the facts as to the oil discovery that had been withheld from minority shareholders, would not have voted to issue the shares to Aquitaine at a price below their true value. This also is the principle recognized in the passage from Judge Ainsworth's opinion in *Smith v. Hensley*, *supra*, 430 F.2d at 827, quoted above. Here there is surely a significant likelihood that if a reasonable director of UGO had known the facts alleged by plaintiff rather than the barebones of the press releases, he would not have voted for the transaction with Maritimcor.

Beyond this Goldberg and other minority shareholders would not have been without remedy if the alleged facts had been disclosed. The doubts entertained by our brother as to the existence of injunctive remedies in New York, see footnotes 7 and 9 and accompanying text, are unfounded. *Blumenthal v. Roosevelt Hotel, Inc.*, 202 Misc. 988, 115 N.Y.S.2d 52 (Sup. Ct. N.Y. Co. 1952), and *Williams v. Bartell*, 34 Misc. 2d 552, 226 N.Y.S.2d 187 (Sup. Ct. N.Y. Co.), *modified*, 16 App. Div. 2d 21, 225 N.Y.S.2d 351 (1st Dept. 1962), were suits by stockholders acting in their own behalf to enjoin the sale of all corporate assets or a merger transaction as to which

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New York afforded dissenters the remedy of an appraisal. While the appraisal remedy was not exclusive, the existence of that remedy was held to require a plaintiff seeking an injunction to demonstrate a strong balance of equities in his favor. The UGO-Maritimcor transaction was not of the sort that would afford UGO's stockholders any right of appraisal. Where an appraisal remedy is not available, the courts of New York have displayed no hesitancy in granting injunctive relief, *see e.g.*, *Robinson v. New York & P.C. R. Co.*, 123 App. Div. 339, 108 N.Y.S. 91 (1st Dept. 1908) (enjoining transfer of assets); *Levy v. Pacific Eastern Corp.*, 153 Misc. 488, 492, 275 N.Y.S. 291, 298 (Sup. Ct. N.Y. Co. 1934) ("As a court of equity will afford appropriate relief after the event, it will also act to prevent any threatened injury by the exercise of its plenary and exclusive jurisdiction over the trust relation."); *Silverman v. Lehrman*, 25 Misc.2d 339, 203 N.Y.S.2d 171 (Sup. Ct. Kings Co. 1960) (enjoining transaction between subsidiary and parent); *Rebell v. Muscat*, 26 App. Div.2d 685, 272 N.Y.S.2d 478 (2d Dept. 1966) (enjoining directors-majority stockholders from granting themselves stock options and bonuses). See also *Kavanaugh v. Kavanaugh Knitting Co.*, 226 N.Y. 185, 196, 123 N.E. 148, 152 (1919) ("A court of equity will protect a minority shareholder against the acts or threatened acts of the board of directors or of the managing stockholders of the corporation, which violate the fiduciary relation and are directly injurious to the shareholders."); *Gordon v. Ellman*, 306 N.Y. 456, 462, 119 N.E.2d 331, 335 (1954) (when equitable power is brought to bear, "the object is for the court to chart the course for the corporation which the directors should have selected, and which it is presumed they would have chosen

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if they had not been actuated by fraud or bad faith.”), accord, *Koral v. Savory, Inc.*, 276 N.Y. 215, 219, 11 N.E.2d 883, 845 (1937). The dissent also fails to take account of the liberalization of New York law by the Business Corporation Law, effective September 1, 1963. Section 720 of that statute provides:

(a) An action may be brought against one or more directors or officers of a corporation to procure a judgment for the following relief:

* * *

(3) To enjoin a proposed illegal conveyance, assignment, or transfer of corporate assets, where there is sufficient evidence that it will be made.

(b) An action may be brought for the relief provided in this section, and in paragraph (a) of section 719 (Liability of directors in certain cases) by a corporation, or a receiver, trustee in bankruptcy, officer, director or judgment creditor thereof, or, under section 626 (Shareholders' derivative action brought in the right of the corporation to procure a judgment in its favor), by a shareholder, voting trust certificate holder, or the owner of a beneficial interest in shares thereof.

As Judge (now Chief Judge) Breitel has written, “The statute is broad and covers every form of waste of assets and violation of duty whether as a result of intention, negligence, or predatory acquisition,” *Rapoport v. Schneider*, 29 N.Y.2d 396, 400, 329 N.Y.S.2d 431, 435 (1972). Under the 1963 statute there can also be no question as to the applicability of these remedies to UGO. Section 1317 of the Business Corporation Law provides:

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(a) Except as otherwise provided in this chapter, the directors and officers of a foreign corporation doing business in this state are subject, to the same extent as directors and officers of a domestic corporation, to the provisions of:

* * *

(2) Section 720 (Action against directors and officers for misconduct.)

(b) Any liability imposed by paragraph (a) may be enforced in, and such relief granted by, the courts of this state, in the same manner as in the case of a domestic corporation.

Apart from this and the provisions of § 1319 of the Business Corporation Law, defendants have not brought to our attention any Panamanian law similar to the Venezuelan prohibition against derivative actions that concerned the court in *Hausman v. Buckley*, 299 F.2d 696 (2 Cir.), cert. denied, 369 U.S. 885 (1962).

The availability of injunctive relief if the defendants had not lulled the minority stockholders of UGO into security by a deceptive disclosure, as they allegedly did, is in sharp contrast to *Green*, where the disclosure following the merger transaction was full and fair, and, as to the pre-merger period, respondents accepted “the conclusion of both courts below that under Delaware law they could not have enjoined the merger because an appraisal proceeding is their sole remedy in the Delaware courts for any alleged unfairness in the terms of the merger,” fn. 14. Indeed, we have quite recently recognized that the availability of an injunctive action under New York law constituted a sufficient basis for distinguishing the conclusion in the *Green* footnote with respect to materiality, *SEC v.*

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Parklane Hosiery Co., Inc., slip op. 4631, 4639 (2 Cir. July 8, 1977). While our brother Meskill is correct in stating that *Parklane* was an enforcement action by the SEC, we do not perceive why the test of materiality should be any different; indeed this court's seminal statement with respect to materiality was made in a SEC enforcement action, *SEC v. Texas Gulf Sulphur Co.*, 401 F.2d 833, 848-52 (2 Cir. 1968), *cert. denied sub nom. Coates v. SEC*, 394 U.S. 976 (1969), and contained no intimation that a stricter test would be applied in a private action.⁹

Defendants also rely on statements in Part IV of the *Green* opinion which lend them some support if taken in isolation and out of context. Thus the Court, quoting from *Piper v. Chris-Craft Industries, Inc.*, — U.S. —, — (1977), 45 L.W. 4182, 4192, said that one factor in determining whether a case was covered by § 10(b) and Rule 10b-5, was "whether 'the cause of action [is] one traditionally relegated to state law. . . .'" But the Court quickly added, after referring to the Delaware appraisal statute, that "Of course, the existence of a particular state law remedy is not dispositive of the question whether Congress meant to provide a similar federal remedy," and it would be hard to think of a cause of action more "traditionally

⁹The dissent's reliance on *Fershtman v. Schectman*, 450 F.2d 1357 (2 Cir. 1971), *cert. denied*, 405 U.S. 1066 (1972), is misplaced. The limited partners who were the plaintiffs in that case were seeking rights greater than afforded by the partnership agreement on the basis of a "clarifying" letter from the defendants' attorney. Our holding was not that the difference between the letter and the agreement was not material, but that plaintiffs had not been deprived of any rights arising from the letter which they might have under state law. Here the nondisclosure or misleading disclosure allegedly deprived the corporation of proper action by its directors and the plaintiffs of an opportunity to bring a derivative action on behalf of UGO to enjoin the transaction with Maritimcor.

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relegated to state law" than the one asserted in the *Superintendent of Insurance* case, which, as has been said, made "just plain stealing" a fraud under Rule 10b-5, on the basis that Begole failed to tell the directors "in advance that he was going to steal", *Jennings & Marsh, Securities Regulation* 997-98 (1977). Defendants rely also on the Court's fears of the difficulty of future line-drawing among various kinds of breach of fiduciary duty involving securities transactions. But this was said in support of drawing the line so as to require plaintiffs to make claims of non-disclosure or misleading disclosure, not as directing the lower courts to dismiss cases where it was claimed that fiduciaries had failed to disclose their self-dealing or had made a misleading disclosure, even though no disclosure was required by state law.¹⁰ Similarly we fail to see how defendants gain from the Court's quotation of its statement in the *Superintendent of Insurance* case, 404 U.S. at 12, that "Congress by § 10(b) did not seek to regulate

¹⁰We need not now decide whether, as some commentators have suggested, in certain self-dealing situations disclosure of the fact that the transaction is to occur or has occurred is required by federal law—whether as an affirmative duty on the corporation in some circumstances to disclose under Rule 10b-5 even in the absence of its trading, *Jacobs, The Impact of Rule 10b-5* § 88.04[a] (rev. ed. 1977); see, e.g., *SEC v. Texas Gulf Sulphur Co.*, 401 F.2d 833, 850 & n.12 (2 Cir. 1968), *cert. denied*, 394 U.S. 976 (1969); *SEC v. North American Research & Development Corp.*, 424 F.2d 63, 79 n.13 (2 Cir. 1970); *Financial Indus. Fund, Inc. v. McDonnell Douglas Corp.*, 474 F.2d 514 (10 Cir. 1973); *Securities Act Release No. 5092* (Oct. 15, 1970), and other sources cited in *Jacobs, supra*; compare *Electronic Specialty Co. v. International Controls Corp.*, 409 F.2d 937, 949 (2 Cir. 1969), or as a requirement of applicable specific reporting provisions under the 1934 Act, see, e.g., §§ 13 and 15(d); Form 10-K (Items 1 and 15); Form 8-K (Item 2), or as an obligation imposed by a national securities exchange, see, e.g., *NYSE Company Manual A-18*; *AMEX Company Guide*; see also Exchange Act Rule 15c2-11.

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transactions which constitute no more than internal corporate mismanagement”—a statement that originally seemed intended only to remove *negligent* corporate misconduct from the reach of the statute. We readily agree that if all that was here alleged was that UGO had been injured by “internal corporate mismanagement”, no federal claim would have been stated. But a parent’s looting of a subsidiary with securities outstanding in the hands of the public in a securities transaction is a different matter; in such cases disclosure or at least the absence of misleading disclosure is required. It would be incongruous if Rule 10b-5 created liability for a casual “tip” in the bar of a country club, as we held in *SEC v. Geon Industries, Inc.*, 531 F.2d 39 (2 Cir. 1976), but would not cover a parent’s undisclosed or misleadingly disclosed sale of its overvalued assets for stock of a controlled subsidiary with securities in the hands of the public.

The order dismissing the complaint is reversed and the case is remanded to the district court for further proceedings, including amendment of the complaint, consistent with this opinion.¹¹

¹¹It should be apparent that we decide only that the complaint, with the amendment we have considered as if allowed, states a claim. Of course, we intimate no opinion concerning the factual correctness of any allegation nor do we mean to prejudice consideration of any legal issues possibly relevant to this case but not raised on this appeal. Thus, for example, we need not pass on whether any deception of director Siem might suffice as the requisite deception. See 1 *Bromberg, Securities Law: Fraud* § 4.7(543), at 84.57 (1973) (stating that “[i]t is not clear whether full disclosure at a board meeting permits a claim of deception of a director who is absent”).

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MESKILL, *Circuit Judge*, concurring in part and dissenting in part:

I concur in Parts I and II of Judge Friendly’s opinion, for I agree that the district judge should have allowed amendment of the complaint¹ and that a corporation may be defrauded by some or all of its directors. I part company, however, with the majority’s holding that the complaint, as “amended” in the manner suggested by Judge Friendly, to include the press releases, states a cause of action. Assuming that any deception of the minority shareholders took place, the complaint nevertheless fails to establish that the claimed deception was “material.”² Accordingly, I respectfully dissent from the discussion in Part III of the majority opinion concerning materiality and the impact of *Santa Fe Industries, Inc. v. Green*, 45 U.S.L.W. 4317 (U.S. March 23, 1977).

¹The allegation of deception was clearly insufficient under Fed. R. Civ. P. 9(b), which requires specificity in pleading fraud. See *Segan v. Dreyfus Corp.*, 513 F.2d 695 (2d Cir. 1975). This deficiency is understandable in view of appellant’s stout insistence, throughout the district court proceedings, that 10b-5 had expanded to a point where an allegation of deception was no longer required. His principal support for this contention was our decisions in *Green v. Santa Fe Industries, Inc.*, 533 F.2d 1283 (2d Cir. 1976) and *Marshel v. AFW Fabric Corp.*, 533 F.2d 1277 (2d Cir. 1976). At that point, fraudulent deception was merely a makeweight. Following the Supreme Court reversal in *Green*, appellant shifted his emphasis on appeal, and recast his case to center on the alleged deception.

²As the majority concedes, the directors were under no obligation to denounce their own proposal, no matter how malign their intent. Thus, the omitted “facts” upon which the amended complaint is based are the failure to include the actual amount of Maritimcor’s assets and liabilities in the press release, and a false representation that the transaction would inure to the benefit of UGO. While these are probably sufficient to survive a motion to dismiss, they amount to little more than that. The information on Maritimcor was almost undoubtedly in the hands of the public through its annual reports and filings with the SEC.

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The test of materiality in securities law has recently been laid out by the Supreme Court. In *TSC Industries, Inc. v. Northway, Inc.*, 426 U.S. 438 (1976), which dealt with an alleged omission under Rule 14a-9, Justice Marshall stated:

The general standard of materiality that we think best comports with the policies of Rule 14a-9 is as follows: An omitted fact is material if there is a substantial likelihood that a reasonable shareholder would consider it important in deciding how to vote. This standard is fully consistent with *Mills*' general description of materiality as a requirement that "the defect have a significant *propensity* to affect the voting process." It does not require proof of a substantial likelihood that disclosure of the omitted fact would have caused the reasonable investor to change his vote. What the standard does contemplate is a showing of a substantial likelihood that, under all the circumstances, the omitted fact would have assumed actual significance in the deliberations of the reasonable shareholder. Put another way, there must be a substantial likelihood that the disclosure of the omitted fact would have been viewed by the reasonable investor as having significantly altered the "total mix" of information made available.

Id. at 449 (footnote omitted). See *Gerstle v. Gamble-Skogmo, Inc.*, 478 F.2d 1281, 1302 (2d Cir. 1973); *List v. Fashion Park, Inc.*, 340 F.2d 457, 462 (2d Cir.), *cert. denied*, 382 U.S. 811 (1965) ("The basic test of 'materiality,' on the other hand, is whether 'a reasonable man would attach importance [to the fact misrepresented] in determining his choice of action in the transaction in question.'").³

³The test of materiality under 14a-9 and 10b-5 is the same. See *Mills v. Electric Auto-Lite Co.*, 396 U.S. 375 (1970); *Gilbert v. Nixon*, 429 F.2d 348, 355 (10th Cir. 1970).

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Under Panamanian law, no shareholder action was necessary to effect the UGO-Maritimecor merger. Accordingly, the burden is on the plaintiffs to demonstrate a substantial likelihood that they would have acted differently had full disclosure been made.⁴

For example, in *Fershtman v. Schectman*, 450 F.2d 1357 (2d Cir. 1971), we dealt with a "forced sale" of limited partnership interests made under the partnership agreement. The general partners were given the sole power to make this decision. The limited partners brought suit, claiming that a number of misleading statements and non-disclosures were made concerning the termination. The Court held that these allegations, even if true, did not meet the requirement of materiality:

[I]f defendants were legally entitled to terminate the partnership on March 31, 1968, in their sole discretion, it would make no difference what they misrepresented or concealed, even if we assume in plaintiff's favor that this transaction constituted a sale.

Id. at 1360.⁵

⁴The majority's heavy reliance on our *en banc* opinion in *Schoenbaum v. Firstbrook*, 405 F.2d 215 (2d Cir. 1968), *cert. denied*, 395 U.S. 906 (1969) is misplaced for two reasons. First, materiality was not discussed in *Schoenbaum*, since the district court had granted summary judgment on another issue. Second, *Schoenbaum* held that a breach of fiduciary duty, there the issuance of stock for inadequate consideration, was actionable under clause (3) of Rule 10b-5. *Id.* at 219-20. This holding had been overruled by *Green*.

⁵While it is true that *Fershtman* relies in part on the panel opinion in *Drachman v. Harvey*, 453 F.2d 722 (2d Cir. 1971), *rev'd*, 453 F.2d 736 (2d Cir. 1972) (*en banc*), that aspect of the holding was not disturbed by the *en banc* Court. Moreover, *Schoenbaum v. Firstbrook* had already been decided at the time.

Fershtman is apposite on another ground. The Court held there that a state remedy, reformation of the partnership agreement, was available. Presumably, full disclosure would have aided the plaintiffs in state court. However, the existence of this state remedy was not deemed relevant to the existence of the federal cause of action.

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Although the majority asserts that state remedies were available to halt the merger, the explanation of what they were is unpersuasive. The principal action suggested by the majority opinion is an injunction⁶ against the proposed merger. The theory is apparently that the shareholders, who were led down the primrose path by the misleading press releases, would have raced into court if armed with the full story. It is possible that plaintiffs could have obtained an injunction under New York's Martin Act, N.Y. Gen. Bus. Law § 352 *et seq.* (McKinney 1976). See *American Bank & Trust Co. v. Barad Shaff Securities Corp.*, 335 F.Supp. 1276 (S.D.N.Y. 1972).⁷ In order to prove

⁶In our recent decision in *S.E.C. v. Parklane Hosiery Co.*, slip op. 4631 (2d Cir. July 8, 1977), we held that the availability of a state injunction was relevant in deciding materiality in an SEC enforcement action. The court carefully distinguished that case from a private action for damages. *Id.* at 4638-39. While the majority contends that this distinction is unimportant, *Parklane* holds to the contrary.

⁷The availability of an injunction, rather than damages, in a private action under the Martin Act is unclear. See *People v. Concord Fabrics, Inc.*, 83 Misc.2d 120, 371 N.Y.S.2d 550, 553 (Sup. Ct. N.Y. County 1975), *aff'd*, 50 A.D.2d 787, 377 N.Y.S.2d 84 (1st Dept. 1976). An injunctive action is usually brought by the State Attorney General. However, a nondisclosure to the stockholders which might have prompted the Attorney General to sue cannot possibly give Goldberg a cause of action.

A second possibility is a lawsuit to enjoin the transaction as a breach of the statutory fiduciary obligation imposed on majority shareholders. See N.Y.B.C.L. § 720 (McKinney 1963). Here again, the right to enjoin the alleged misconduct here is unclear. Compare *Blumenthal v. Roosevelt Hotel, Inc.*, 202 Misc. 988, 115 N.Y.S.2d 52 (Sup.Ct. N.Y. County 1952) (Breitel. J.), with *Williams v. Bartell*, 34 Misc.2d 552, 226 N.Y.S.2d 187 (Sup.Ct. N.Y. County), *modified*, 16 A.D.2d 21, 225 N.Y.S.2d 351 (1st Dept. 1962). Thus, the claim for relief depends on uncertain aspects of state law. This underscores the correctness of Judge Lasker's holding that the federal interest was slight, if it existed at all.

The majority may be correct concerning the availability of injunctive relief in the state court. That is not the issue, however. The plaintiffs have not even alluded to the element of materiality, which is their burden to establish. Our Court should not carry that burden for them.

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materiality under this theory, Goldberg will have to demonstrate that he would, as a reasonable stockholder, have sought and obtained an injunction against the proposed action had the facts not been concealed.⁸ See *Hersfeld v. Laventhal, Kreckstein, Horwath & Horwath*, 378 F.Supp. 112 (S.D.N.Y. 1974), *mod. on other grounds*, 540 F.2d 27 (2d Cir. 1976).

Moreover, the plaintiff fails even to mention in his two complaints what course of action he contemplated taking. Under *Green*, such an allegation is required to state a claim under 10b-5. There, as here, a plaintiff who sought to recover in federal court for a breach of fiduciary duty appended a conclusory allegation of deception. The Court stated:

In addition to their principal argument that the complaint alleges a fraud under clauses (a) and (c) of Rule 10b-5, respondents also argue that the complaint alleges nondisclosure and misrepresentation in violation of clause (b) of the Rule. Their major contention in this respect is that the majority stockholder's failure to give the minority advance notice of the merger was a material nondisclosure, even though the Delaware short-form merger statute does not require such notice. Brief for Respondents, at 27. *But respondents do not indicate how they might have acted differently had they had prior notice of the merger.* Indeed, they accept the conclusion of both courts below that under Delaware law they could not have enjoined the merger because an appraisal proceeding is their sole remedy in the Delaware courts for any alleged unfairness in the terms of the merger. Thus the failure to give advance notice

⁸Given the alacrity with which actions taken by controlling shareholders are challenged in federal court, one can easily envision a suit seeking an injunction on the grounds that full disclosure would have led the plaintiff to seek an injunction.

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was not a material nondisclosure within the meaning of the statute or the Rule.

45 U.S.L.W. at 4320 n.14 (emphasis added) (citation omitted). I do not understand the remand to have relieved the plaintiff of his burden of pleading and proving the availability of state relief.⁹

The majority suggests two other bases for a finding of materiality. The first is the artificial maintenance of the price of UGO stock through nondisclosure. While this would be relevant in the action brought by the SEC or a plaintiff suing in his individual capacity,¹⁰ I fail to see what relevance this has in a derivative action. In his repre-

⁹According to defendants' papers, UGO is a Panamanian corporation with principal offices in New York and Bermuda, and Maritimcor is a Panamanian corporation with its principal place of business in Zurich, Switzerland. Apparently, all but two of the defendants live outside of the United States, and are citizens of foreign countries. While New York's fiduciary standards will be applied in such an action for damages, see *German-American Coffee Co. v. Diehl*, 216 N.Y. 57, 109 N.E. 875 (1915) (Cardozo, J.), it is not all clear that New York law determines the availability of an injunction in this situation in spite of the provisions of § 1317 of the General Business Law. See *Hausman v. Buckley*, 299 F.2d 696 (2d Cir.), cert. denied, 369 U.S. 885 (1962). See Reese & Kaufman, *The Law Governing Corporate Affairs: Choice of Law and the Impact of Full Faith and Credit*, 58 Colum.L.Rev. 1118 (1958); Loss, *The Conflict of Laws and the Blue Sky Laws*, 71 Harv.L.Rev. 209 (1957); Currie, *The Constitution and Choice of Law*, 26 U. Chi.L.Rev. 9 (1958). Thus, in *Green*, the Supreme Court looked only to the availability of an injunction in Delaware, the state of incorporation. Neither the majority nor the plaintiff discusses this difficult choice-of-law issue. This unsettled question of state law may prove dispositive on the question of materiality. Moreover, if New York would grant an injunction and other states would not, the majority will have created a federal right, the existence of which depends on the venue of the suit brought to enforce it. On the other hand, if the availability of an injunction in New York determines the issue of materiality for every federal court, then the New York Legislature will have set the standard under Rule 10b-5 for the nation.

¹⁰An individual suit by Goldberg under 10b-5 would appear to founder on the purchaser-seller requirement of *Blue Chip Stamps v. Manor Drug Stores*, 421 U.S. 723 (1975).

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sentative capacity, Goldberg may assert only the rights of UGO. It is self-evident that the artificial maintenance of a high price for its stock in no way injured UGO.¹¹

The final suggested rationale of the majority is the "chastening effect" of full disclosure. The apparent theory is that those about to loot a corporation can be shamed into honesty through a requirement that they reveal their nefarious purposes.¹²

Even the high-water mark of expansion for 10b-5, *Superintendent of Insurance v. Bankers Life & Casualty Co.*, 404 U.S. 6 (1971), acknowledged that breaches of fiduciary obligation were governed by state, and not federal, law. *Id.* at 12. The primary role of the states in these matters has been emphasized in a number of recent opinions of the Supreme Court. See, e.g., *Green*, *supra* at 4321; *Piper v. Chris-Craft Industries, Inc.*, 45 U.S.L.W. 4182 (U.S. Feb. 23, 1977); *Court v. Ash*, 422 U.S. 66, 78 (1975).

Those who breach their fiduciary duties seldom disclose their intentions ahead of time. Yet under the majority's reasoning the failure to inform stockholders of a proposed defalcation gives rise to a cause of action under 10b-5. Thus, the majority has neatly undone the holdings of *Green*, *Piper* and *Cort* by creating a federal cause of action for a

¹¹To the contrary, the high price of UGO stock would appear to be a benefit to the corporation. Furthermore, it is hardly fitting for Goldberg to seek equitable remedies on the ground that, properly informed, he could have unloaded his stock on some unsuspecting third party. Of course, if Goldberg told the truth to the prospective purchaser, a sale was unlikely. Very few, except those interested in purchasing stockholder suits, would be willing to invest in a company after the controlling shareholders have announced an intention to loot it.

¹²Such a disclosure would be material, since every jurisdiction would enjoin such conduct. If the majority is merely referring to the "chastening effect" of factual disclosure to shareholders who can do nothing to stop the proposed action, lack of materiality is still a barrier under Rule 10b-5.

Opinion of Thomas J. Meskill, C.J.

breach of fiduciary duty that will apply in all cases, save for those rare instances where the fiduciary denounces himself in advance.

If the defendants have looted UGO in the manner alleged by the plaintiffs, a full recovery should not be difficult to obtain. Under New York state law, this would be a breach of the fiduciary duty imposed upon directors. My dissent is not based upon any desire to insulate such business practices from legal redress, but upon the fact that the plaintiff has chosen the wrong forum.

It is also noteworthy that, following a practice we have “unreservedly condemn[ed],” *Rosenfeld v. Black*, 445 F.2d 1337, 1341 n.5 (2d Cir. 1971), *cert. dismissed under Rule 60*, 409 U.S. 802 (1972), Goldberg has filed a parallel action on behalf of UGO in New York State Supreme Court. This only serves to reinforce what I have sought to demonstrate, namely, that this complaint sounds entirely in state law. There can be no doubt that the State Supreme Court has wide experience in corporate matters similar to this, and can afford complete relief if Goldberg’s allegations are borne out at trial. Accordingly, I would remand with instructions to allow an amendment to the complaint.

Memorandum of Morris E. Lasker, J.

UNITED STATES DISTRICT COURT

SOUTHERN DISTRICT OF NEW YORK

76 Civ. 555

DAVID GOLDBERG, suing derivatively in the right and for
the benefit of UNIVERSAL GAS & OIL COMPANY, INC.,
Plaintiff,

—against—

YAACOV MERIDOR, *et al.*,

Defendants.

—and—

UNIVERSAL GAS & OIL COMPANY, INC.,

Nominal Defendant.

MEMORANDUM

LASKER, D. J.

David Goldberg sues derivatively on behalf of Universal Gas & Oil Co., Inc. (UGO), charging UGO’s officers and its two parent corporations with corporate mismanagement and breach of fiduciary duty. Specifically, Goldberg challenges a transaction between UGO and Maritimcor, S.A., whereby UGO issued 4,200,000 shares of its stock to Maritimcor in return for all of the latter’s assets and liabilities. Prior to the transaction Maritimcor owned 78% of UGO, and was in turn wholly owned by the defendant Maritime Fruit Carriers Co., Ltd. (MFCC). Goldberg alleges that the terms of this transaction were grossly “unfair” to the minority shareholders of UGO and that the transaction

Memorandum of Morris E. Lasker, J.

itself constituted a violation of § 10(b) of the Securities Exchange Act of 1934, 15 U.S.C. § 78j(b) and Rule 10b-5, 40 C.F.R. 240.10b-5.¹

According to the Amended Verified Complaint, the defendants conspired to enrich Maritimecor and MFCC at the expense of UGO. The plan was effected by raising funds from the public and using the proceeds for the benefit of the two corporate defendants. (¶ 10) (Numbers in parentheses refer to the paragraphs of the Amended Verified Complaint) In furtherance of this scheme the following events took place:

1) In May, 1972 UGO sold stock and debentures in a public offering for the stated purpose of raising funds to finance the construction and purchase of three ships to transport liquified gas; (¶ 11)

2) In 1974 two of the ship construction contracts were sold for a \$14 million profit; (¶ 12)

¹In the original Verified Complaint Goldberg alleged as well that the defendants' conduct constituted a breach of fiduciary duty under state law. The defendants moved for an order directing Goldberg to post security for expenses and costs as required under Section 627 of the New York Business Corporation Law. The motion was granted and on July 29, 1976 an order was entered directing, *inter alia*, that Goldberg would either post security, rally support from other UGO shareholders sufficient to be exempted from the security requirement, or amend the complaint to eliminate causes of action based upon state law.

Thereupon Goldberg filed the Amended Verified Complaint (Amended Complaint), containing essentially the same allegations but omitting any reference to a state law claim. Nevertheless, the amended complaint avers that "Plaintiff believes, *without limitation*, that the Court may find § 10(b) of the Exchange Act and of Rule 10b-5 . . . applicable to the facts which plaintiff will prove." (¶ 25, Amended Complaint) (emphasis supplied) This unusual pleading strongly suggests that Goldberg still intends to leave open the possibility of recovering under state law.

Memorandum of Morris E. Lasker, J.

3) In 1974 and 1975 the defendants caused loans to be made by UGO to Maritimecor so that by August, 1975 Maritimecor owed UGO \$7 million; (¶ 13)

4) In August, 1975 UGO agreed to issue 4,200,000 shares of its stock to Maritimecor in exchange for all of the latter's assets (excluding 2,800,000 shares of UGO already held by Maritimecor) and liabilities. (¶ 14)

The purchase of Maritimecor's assets and liabilities, which Goldberg believes has been effected, (¶ 15), was "fraudulent and unfair" in that the net value of Maritimecor's assets was far less than the value of the UGO shares exchanged, and "the purpose and intent of said transaction was to cause the dissipation of the substantial assets of UGO for benefit of the defendants Maritimecor and [MFCC]." (¶ 16) The defendants were fully aware that the transaction had no business purpose, had no benefit for UGO, was not an arm's length transaction and represented self-dealing and breach of fiduciary duty. (¶ 18)

Although these allegations clearly constitute a valid state law claim, their sufficiency in federal law is open to serious question. Conspicuously absent is any allegation of deceit, misrepresentation or falsehood with regard to the events which transpired. Urging that the lack of any claimed deception is fatal to a cause of action under Rule 10b-5, many of the defendants move to dismiss for failure to state a claim. Fed. R. Civ. P. 12(b)(6).²

²In the alternative they seek to require Goldberg to post security for expenses and costs. Since, as explained in Note 1, *supra*, we agree with the defendants that state law claims are implicit in the amended complaint despite the absence of direct reference to them, we would be inclined to grant the motion for security absent an express waiver of intent to recover on common law causes of action. Our disposition of the motion to dismiss, however, makes such a ruling unnecessary.

Memorandum of Morris E. Lasker, J.

Until fairly recently there was little room for doubt that the defendants' position is correct. The element of deception has always been a central component of a 10b-5 violation. See, e.g., *O'Neill v. Maytag*, 339 F.2d 764 (2d Cir. 1964). Although decisions like *Drachman v. Harvey*, 453 F.2d 772 (2d Cir. 1972) (en banc) and *Schoenbaum v. Firstbrook*, 405 F.2d 215 (2d Cir. 1968) (en banc), cert. denied, 395 U.S. 906 (1969) significantly expanded the scope of the Rule, finding claims to be stated where the essence of the allegations involved corporate self-dealing in relation to securities transactions, the element of deceit remained present, albeit somewhat less central to the challenged behavior. In *Popkin v. Bishop*, 464 F.2d 714 (2d Cir. 1972), the court reaffirmed that deception is an indispensable element of a 10b-5 claim. The *Popkin* court analyzed the more expansive prior decisions and concluded that their focus on improper self-dealing "did not eliminate non-disclosure as a key issue in Rule 10b-5 cases." 464 F.2d at 719.

Goldberg argues that all of this has been changed by two recent landmark decisions in this Circuit. In *Marshel v. AFW Fabric Corp.*, 533 F.2d 1277 (2d Cir.), vacated and remanded for consideration of mootness, 45 U.S.L.W. 3279 (Oct. 12, 1976) and *Green v. Santa Fe Industries, Inc.*, 533 F.2d 1283 (2d Cir.), cert. granted, 45 U.S.L.W. 3249 (Oct. 4, 1976), the court held that it is not necessary to plead or prove deception in the context of a challenge under Rule 10b-5 to a merger effectuated for the purpose of "going private." Goldberg contends that this case is governed by *Marshel* and *Green* because here, as in those cases, "the transaction itself is attacked as a fraud on UGO." (Memorandum in Opposition at 7) The defendants argue that *Popkin* controls. We agree.

Memorandum of Morris E. Lasker, J.

Popkin was a derivative action brought by a shareholder in Bell Intercontinental Corp. to enjoin a proposed merger of Bell and two of its subsidiaries into the Equity Corporation, which was the controlling entity of the other three corporations. The plaintiff alleged that the terms of the deal were grossly inadequate to the shareholders of Bell and that the officers and directors of the corporation breached a variety of fiduciary duties in advocating the transaction. Nevertheless, despite its recognition that *Drachman* and *Schoenbaum* had significantly extended the reach of 10b-5 to include claims of corporate mismanagement and self-dealing in connection with securities transactions, the court upheld the lower court's dismissal of the complaint for failure to state a claim. The fatal defect was the absence of an "allegation or hint of any misrepresentation by defendants or failure on their part to disclose any material fact in connection with the merger proposal." 464 F.2d at 718.

Marshel was a derivative suit brought by minority shareholders in Concord Fabrics Inc., who sought to enjoin a merger between Concord and AFW Fabrics Corp., an entity created and wholly owned by the majority shareholders of Concord for the sole and express purpose of "going private." The merger was to be effectuated under the New York corporation law which requires approval by shareholders vote, but the result was a foregone conclusion because the majority interests held enough shares to determine the outcome. The plaintiffs conceded that the terms, purpose and effect of the proposed merger had been fully disclosed. The court, however, viewed the merger as a

"scheme by [the majority], having previously taken advantage of public financing, to appropriate for their personal benefit the entire stock ownership of

Memorandum of Morris E. Lasker, J.

Concord at a price determined by them and paid out of the corporate treasury at a cost of over \$1,600,000." 533 F.2d at 1280.

Such a scheme was held to be within the proscription of 10b-5. The court framed its holding carefully and narrowly:

"We hold that when controlling stockholders and directors of a publicly-held corporation cause it to expend corporate funds to force elimination of minority stockholders' equity participation for reasons not benefiting the corporation but rather serving only the interests of the controlling stockholders such conduct will be enjoined pursuant to Section 10(b) and Rule 10b-5 which prohibits 'any act, practice, or course of business which operates or would operate as a fraud . . . in connection with the purchase or sale of any security.'" 533 F.2d at 1281.

Green reached the same conclusion where the challenged transaction was a Delaware short-form merger under which no prior notice to or approval by the shareholders was required. Like *Marshel* the opinion is spiced with language expressing the fundamental unfairness and artifice of a "going private" merger and held only that "a complaint alleges a claim under Rule 10b-5 when it charges in connection with a Delaware short-form merger, that the majority has committed a breach of its fiduciary duty to deal fairly with minority shareholders by effecting the merger without any justifiable business purpose." 533 F.2d at 1291.

It is, as Judge Smith noted in his concurrence in *Marshel*, somewhat difficult to reconcile the holdings of these two cases, and particularly *Marshel*, with *Popkin*. Never-

Memorandum of Morris E. Lasker, J.

theless, neither decision purported to overrule *Popkin* and in fact, both asserted that it supports their holdings. The court in *Green* distinguished *Popkin* primarily on the ground that in the latter shareholder approval was required to effectuate the challenged merger. Therefore a requirement of full disclosure would presumably suffice to protect the interests of minority owners. In contrast, since the Delaware short-form merger under attack in *Green* did not require prior notification, lack of disclosure or misrepresentation was unnecessary to the claim. 533 F.2d at 1289-90. This distinction, however, is not entirely satisfactory, particularly since the merger in *Marshel* was one which required shareholder approval. If the distinction suggested in *Green* were dispositive, *Marshel* would have gone the other way.

Goldberg argues that the line between those cases governed by *Green* and *Marshel* on the one hand, in which no allegation of deception is required, and those governed by *Popkin* on the other, should be drawn between those cases in which the challenged transaction is attacked as inherently fraudulent and those in which it is not. In support of this interpretation he seizes on the passage in *Marshel* in which the court, contrasting the facts of *Popkin*, noted that in the earlier case, "The propriety of the merger itself was not challenged." 533 F.2d at 1282. Because he claims to be challenging the transaction between UGO and Maritimecor as a fraud on UGO's minority shareholders, he argues that he falls within the ambit of the *Marshel* holding. This, however, is unduly simplistic. It reduces the distinction between the cases to semantics, and renders *Popkin* and a long line of prior decisions virtually meaningless, subject to circumvention by any plaintiff with counsel sufficiently artful to word the complaint so as to avoid any reference to such things as an unfair exchange ratio and substitute

Memorandum of Morris E. Lasker, J.

phrases like “inherently fraudulent scheme.” We think the *Marshel* court must have meant more than this. Indeed, this conclusion is supported by the court’s statement elaborating on the contrast between the facts in *Popkin* and the facts before it, that, “In the present case the ‘merger’ itself constitutes a fraudulent scheme because it represents an attempt by the majority stockholders to utilize corporate funds for strictly personal benefit.” 533 F.2d at 1282 (emphasis added). The reference here to “strictly personal benefit” seems peculiarly directed to the “going private” context, in which the gains sought by defendants are particularly and exclusively individual in nature.

We conclude, along with the Court of Appeals for the Sixth Circuit, that *Green* and *Marshel* deal with a subject *sui generis* and “cannot be read apart from the milieu of ‘going private’ merger transactions.” *Marsh v. Armada Corp.*, 533 F.2d 978, 985, *petition for cert. filed*, No. 76-5, 45 U.S.L.W. 3103 (July 6, 1976). There is something inherently suspect in the decision of a small group of individuals when, after cashing in on the “going public craze” they then move for their own financial advantage to eliminate public investors from participation in ownership, and do so with corporate funds. It suggests an analogy the car thief who makes the owner pay for the gas to drive the car away. In *Green* Judge Medina put it that:

“When controlling shareholders of a publicly held corporation use corporate funds to force extinction of the minority shareholders’ interest for the sole purpose of feeding the pocketbooks of the controlling shareholders, such conduct goes beyond mere negligent mismanagement and is properly cognizable as ‘an act, practice, or course of conduct which operates or would operate as a fraud . . .’” 533 F.2d at 1290.

Memorandum of Morris E. Lasker, J.

This sentiment appears throughout both opinions and must be considered to lie at the heart of their holdings. Although the issue is not free of difficulty, nevertheless we conclude that the cases should be limited to their facts, and so long as *Popkin* remains good law the element of deception should be understood as a requirement of a 10b-5 claim with the sole exception of actions challenging a “going private” merger.⁸

Goldberg has indicated a desire to replead and allege deception of the minority shareholders in the event that the motion to dismiss is granted. While such a course is frequently appropriate, in the circumstances of this case we decline to permit it.

There have already been two complaints. (See notes 1 and 2) Both are prime examples of an attempt to fit the square peg of a state law claim into the round hole of a 10b-5 allegation. When the original complaint was dismissed for failure to post security or obtain the requisite support from other minority shareholders, Goldberg was made exquisitely aware of the need to limit this amended pleading to a federal claim, unless he could post security under state law, which he could not. Although he now contends that he could allege that he was deceived by the defendants with regard to the terms of the transaction with Maritimecor, he chose to frame the amended complaint in such a way as to exclude this element altogether. There is a limit to the time and energy a federal court should accord

⁸*Schlick v. Penn-Dixie Cement Corp.*, 507 F.2d 374 (2d Cir. 1974), *cert. denied*, 421 U.S. 976 (1975), is not to the contrary. It is, of course, true, as reiterated in *Schlick*, that a 10b-5 complaint is not deficient merely because it alleges malfeasance which would also be grounds for suit under state law. 507 F.2d at 379-80. All of the cases cited in this portion of the *Schlick* opinion, however, involved an element of deception, as did *Schlick* itself.

Memorandum of Morris E. Lasker, J.

to marginal federal causes of action which are fully capable of being vindicated in state court. Presumably, if the element of deceit formed any significant aspect of Goldberg's claim, or was responsible for the alleged injury to UGO, Goldberg could have been expected to have plead such facts before the third go-round.

For the foregoing reasons, the motion to dismiss is granted.

It is so ordered.

MORRIS E. LASKER
U.S.D.J.

Dated: New York, New York
February 10, 1977.

Correcting Memorandum of Morris E. Lasker, J.

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

76 Civ. 555

DAVID GOLDBERG, suing derivatively in the right and for
the benefit of UNIVERSAL GAS & OIL COMPANY, INC.,
Plaintiff,

—against—
YAACOV MERIDOR, *et al.,*
Defendants,

—and—
UNIVERSAL GAS & OIL COMPANY, INC.,
Nominal Defendant.

CORRECTING MEMORANDUM

LASKER, D. J.

In my Opinion dated February 10, 1977, an additional footnote is being added. The number "4" is to be added after the word "granted" at the top of Page 11 and the following footnote is to be added to Page i. of the FOOTNOTES.

"4. Since this Memorandum was filed the Supreme Court reversed *Green*, squarely holding that deception is an indispensable element to a 10b-5 claim. *Sante Fe Industries, Inc. v. Green*, — U.S. —, 45 U.S.L.W. 4317, March 23, 1977. Although the decision renders the above analysis moot, it lends substantial support to the end result."

Dated: New York, New York
March 28, 1977.

MORRIS E. LASKER
U.S.D.J.

Order

UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

Docket Number
77-7146

DAVID GOLDBERG, suing derivatively in right and for the
benefit of UNIVERSAL GAS & OIL COMPANY, INC.,
Plaintiff-Appellant,

—v.—

YAACOV MERIDOR, *et al.*,
Defendants-Appellees,

—and—

UNIVERSAL GAS & OIL COMPANY, INC.,
Nominal Defendant.

Defendants-Appellees having petitioned for rehearing and having suggested that such rehearing be *in banc*, it is ordered (1) that the last line on p. 5818 of this court's opinion be modified by substituting the words "a fraudulent" for the words "an unfair", and (2) that the petition for rehearing by the panel be denied.

HENRY J. FRIENDLY
Henry J. Friendly

WILLIAM H. TIMBERS
William H. Timbers
Circuit Judges

I dissent from so much of the order as
denies the petition for rehearing.

THOMAS J. MESKILL
Thomas J. Meskill
Circuit Judge

Filed:
Oct. 21, 1977
A. Daniel Fusaro, *Clerk*

STATUTE AND RULE INVOLVED

Section 10(b) of the Securities Exchange Act of 1934,
15 U.S.C. § 78j(b):

It shall be unlawful for any person, directly or indirectly, by the use of any means or instrumentality of interstate commerce or of the mails, or of any facility of any national securities exchange—

To use or employ, in connection with the purchase or sale of any security registered on a national securities exchange or any security not so registered, any manipulative or deceptive device or contrivance in contravention of such rules and regulations as the Commission may prescribe as necessary or appropriate in the public interest or for the protection of investors.

Rule 10b-5 under the Securities Exchange Act of 1934,
17 C.F.R. § 240.10b-5:

It shall be unlawful for any person, directly or indirectly, by the use of any means or instrumentality of interstate commerce, or of the mails, or of any facility of any national securities exchange,

(1) to employ any device, scheme, or artifice to defraud,

(2) to make any untrue statement of a material fact or to omit to state a material fact necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading, or

(3) to engage in any act, practice, or course of business which operates or would operate as a fraud or deceit upon any person,

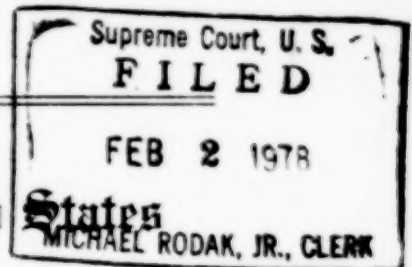
in connection with the purchase or sale of any security.

IN THE
Supreme Court of the United States

October Term, 1977

77-

No. 897



YAACOV MERIDOR and MILA BRENER,

Petitioners,

—v.—

DAVID GOLDBERG suing derivatively in right and for the benefit of
UNIVERSAL GAS & OIL COMPANY, INC., HENRY A. SINGER, ARA
A. CAMBERE, H. STRUVE HENSEL, DAVID MERIDOR, S. ERELL,
GIDEON BEN AARON, HAIM RAFAELI, JACOB SUTTON, MARTIN
SIEM, MARITIMECOR, S.A., MARITIME FRUIT CARRIERS COMPANY,
LTD., and UNIVERSAL GAS & OIL COMPANY, INC.,

Respondents.

77-

No. 940

HENRY A. SINGER,

Petitioner,

—v.—

DAVID GOLDBERG suing derivatively in right and for the benefit of
UNIVERSAL GAS & OIL COMPANY, INC., YAACOV MERIDOR, MILA
BRENER, ARA A. CAMBERE, H. STRUVE HENSEL, DAVID MERIDOR,
S. ERELL, GIDEON BEN-AARON, HAIM RAFAELI, JACOB SUTTON,
MARTIN SIEM, MARITIMECOR, S.A., MARITIME FRUIT CARRIERS
COMPANY, LTD., and UNIVERSAL GAS & OIL COMPANY, INC.,

Respondents.

**BRIEF IN OPPOSITION TO THE PETITIONS
FOR WRITS OF CERTIORARI**

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BRIEF IN OPPOSITION TO THE
PETITIONS FOR WRITS OF
CERTIORARI

QUESTIONS PRESENTED

1. Whether the unanimous finding of the Court of Appeals that further amendment to the complaint should have been permitted to include reference to the two press releases or otherwise to claim deception, merits review by this Court?

2. Whether a majority of the Second Circuit Court of Appeals was correct in deciding that a cause of action exists under Section 10(b) of the Securities Exchange Act on behalf of a subsidiary when its parent causes the subsidiary to sell its securities to the parent in a fraudulent transaction and fails to make a disclosure or makes a misleading disclosure?

STATEMENT OF THE CASE

This is a derivative action, commenced by David Goldberg, a stockholder of Universal Gas & Oil Company, Inc. (UGO), a Panama corporation with its principal place of business in New York City.

The action seeks to recover damages and other relief against UGO's parent corporation, Maritimcor, S.A., also a Panama corporation, Maritimcor's parent, Maritime Fruit Carriers Company Ltd., an Israeli corporation, directors of one or more of these corporations, and an investment firm and an accounting firm. Defendants are charged with violating § 10(b) of the Securities Exchange Act and Rule 10b-5.

Goldberg's original complaint, filed on February 3, 1976, was met with a motion for a stay pending the posting of security

for costs and expenses under § 627 of the New York Business Corporation Law. The district court ruled that Goldberg had to satisfy the exemptions under the statute, or post security in an amount to be determined, or amend the complaint to delete all state law claims.

Goldberg chose to amend the complaint. The amended complaint alleges a scheme to defraud UGO beginning with the raising of public funds through an offering in May 1972. The UGO prospectus stated the proceeds would be used to finance the construction and purchase of three vessels for transporting liquified gases and that UGO's business would be transporting liquified gas. Thereafter, in 1974, UGO sold contracts for construction of two of these vessels for \$25,000,000, realizing a profit of \$14,000,000. At the same time UGO was selling off its assets, the cash proceeds were being used to finance

the operation of its parent, Maritimecor. Maritimecor borrowed a total of \$7,000,000 from UGO throughout 1974 and up thru August 1975.

The alleged fraud culminated in an agreement in August 1975 between Maritimecor and UGO by which UGO was to issue up to 4.2 million shares of its stock to Maritimecor for all the latter's assets, except for the 2.8 million UGO shares it already owned, and all of Maritimecor's liabilities including the \$7,000,000 it owed UGO. The agreement was carried out to the extent that Maritimecor transferred its assets and liabilities to UGO. The amended complaint alleges that the amount of Maritimecor's liabilities far exceeded its assets and that this transaction constituted a fraud and deception of UGO.

A motion to dismiss the amended complaint was made asserting that it failed to state a claim under §10(b) of the Securities

Exchange Act and Rule 10b-5. In opposition to the motion, an affidavit was submitted attaching two press releases issued by UGO, one in August, and the other in December 1975. These were the only press releases concerning the securities transaction between UGO and Maritimecor. Petitioners have never disputed that both of these press releases antedated the transfer of Maritimecor's assets and liabilities to UGO and that both were misleading and failed to disclose the necessary details of the transaction. Neither release made any reference to (1) the amounts of Maritimecor's assets and liabilities, (2) the fact that the \$7,000,000 loaned by UGO was in effect being forgiven, and (3) the fact that Maritimecor as of the end of fiscal 1974 had current liabilities of \$42.5 million. On the contrary, the two releases painted the transaction in positive terms. Goldberg charged that as

a result of this transaction UGO, which at the end of 1974 had current assets of about \$41 million and current liabilities of \$2 million, wound up with a net deficit of about \$3.6 million of current liabilities, became insolvent, defaulted on its obligations and the value of its shares substantially decreased. Goldberg pointed out that no discovery had been permitted pending resolution of the two motions and asked for leave to amend to set forth the facts contained in the affidavit.

Judge Lasker refused to permit a further amendment of the complaint and decided that the amended complaint failed to plead deception or nondisclosure.

The Court of Appeals for the Second Circuit, on September 8, 1977, reversed. The Court unanimously held it was error to deny leave to amend as requested and then the Court with one judge dissenting,

considered the two press releases as part of the amended complaint, and held it sufficiently alleged deception and nondisclosure under Section 10(b).

PRELIMINARY STATEMENT

The Court of Appeals' opinion, permitting a further amendment of the complaint and holding that the District Court's refusal to permit such further amendment was an abuse of discretion, is consistent with the liberality accorded amendments where answers have not been served and discovery has not been held. In addition, in support of its opinion on this issue, the Court of Appeals noted that the application to replead was actually the first amendment sought to allege further facts of nondisclosure or misdisclosure.

It is further submitted that the majority opinion below, in finding a cause

of action under Section 10(b), is entirely consistent with the decisions of this Court. It follows the teachings of the most recent cases, Santa Fe Industries Inc. v. Green, 430 U.S. 462 (1977) and TSC Industries Inc. v. Northway Inc., 426 U.S. 438 (1976).

Petitioners' threatened flood of cases into the federal courts alleging corporate mismanagement "involving a parent-subsidary transaction and a security" is unsupportable. First, the law as it exists today permits such claims in federal court as an action within Section 10(b). There has not been a "flood" of litigation and the instant case in no way increases the likelihood of such an eventuality. Second, simply because petitioners label such cases as "essentially state court claims" begs the question of whether or not this case widens the scope of cases cognizable under

Section 10(b). We submit it does not. On the contrary the majority opinion below followed a long line of cases in upholding federal jurisdiction on the facts of this case.

ARGUMENT

The Second Circuit Properly Found These Facts to Constitute the Required Deception

Petitioners first claim the Second Circuit erroneously found deception. They state at p. 8 of the Meridor-Brener petition:

Here no deception or manipulative conduct in connection with the transaction is alleged.

This completely overlooks the two press releases which directly concern this transaction and described it so favorably. The Second Circuit found that the first, the August release, held "out an inviting picture" for UGO after the transaction.
(Meridor-Brener, p.8a).^{*/} Goldberg, on the

^{*/} References are to pages in the indicated petitions.

contrary, asserts that the transaction led to UGO's doom. Both releases failed to disclose the facts of the transaction. The purpose of the transfer was not to benefit UGO, but simply to get UGO to pay its parent's liabilities out of UGO's own ample corporate funds. The Second Circuit made a specific finding at fn. 8 to its opinion that if the facts alleged by Goldberg were true, "...a disclosure of the acquisition of Maritimcor that omitted these facts would be seriously misleading." (Meridor-Brener p.19a).
(Emphasis in original).^{*/} At no time

^{*/} Even the dissenting opinion, in referring to Goldberg's allegations, states:

While these are probably sufficient to survive a motion to dismiss, they amount to little more than that. (Meridor-Brener p.27a).

have petitioners disputed Goldberg's facts or his charge that these releases were misleading and deceptive.

Petitioners further argue that because all the directors, or at least more UGO directors than were needed to vote in favor of the Maritimacor transaction, are charged with the fraud there can be no deception as a matter of law. They urge that since all the directors knew the facts alleged by Goldberg they couldn't be deceived. Reliance is placed on Santa Fe v. Green, supra at 475. But Santa Fe really has very little to do with this case. In Santa Fe it was concluded that there was full disclosure to the minority shareholders of all relevant information concerning the merger. Here Goldberg has charged the very opposite. There was a failure to disclose the facts of the transaction and such disclosure as was made was misleading. Moreover, Santa Fe deals with

disclosure to minority shareholders and this Court's only reference to deception of directors is at footnote 15 of its opinion. While this Court's only comment is that all the cases cited therein have an element of deception, it would seem that the footnote indicates approval of the Second Circuit's analysis of deception in cases where the allegation is that the entire board of directors participated in the fraud. The footnote states: "majority stockholder and board of directors 'were guilty of deceiving' the minority stockholders", citing Schoenbaum v. Firstbrook, 405 F.2d 215,220 (2nd Cir. 1968), (en banc), cert. denied, 395 U.S. 906 (1969) and quotes from Pappas v. Moss, 393 F.2d 865,869 (3rd Cir. 1968):

"...if a 'deception' is required in the present context [of §10(b) and Rule 10b-5], it is fairly found by viewing this fraud as though the 'independent' stockholders were standing in place of the defrauded corporate entity..."

Thus, the Second Circuit's opinion follows a long line of cases supporting a derivative action under Section 10(b), even against all the directors. As the Court of Appeals stated (Meridor-Brener p. 17a):

Schoenbaum, then, can rest solidly on the now widely recognized ground that there is deception of the corporation (in effect, of its minority shareholders) when the corporation is influenced by its controlling shareholder to engage in a transaction adverse to the corporation's interests (in effect the minority shareholders' interests) and there is nondisclosure or misleading disclosures as to the material facts of the transaction.

Moreover, the deception as charged by Goldberg, was clearly in connection with a securities sale. The corporation, UGO, was selling its stock for the transfer of Maritimecor's assets and liabilities. The deception is the failure to disclose the facts of this transaction in the two press

releases and the misdisclosure results from the inviting picture presented of the transaction. Petitioners offer no contrary authority to the Court of Appeals' view that this deception was in connection with a securities sale.^{*/}

Thus, we submit that the law is well settled that a corporation can be deceived

^{*/} Admittedly Goldberg, as a minority shareholder, was neither a purchaser nor a seller and he did not have an investment decision to make for himself. We submit that misses the point made by the majority opinion below. Goldberg's sole function in the Second Circuit's alternative analysis was as protector of UGO, a seller of securities whose ability to make an investment decision was impaired by the fraud.

even though all its directors are charged with deception. This case presents no novel principals of law relating to the Court of Appeals finding of deception in connection with a securities sale, nor any decisional conflicts on that issue that require review by this Court.

The Second Circuit Properly
Found This Deception Was
Material

The Second Circuit majority determined that this deception was material within the meaning of Rule 10b-5. It held that the deception was material first with respect to the corporation UGO, as represented by a reasonable and disinterested director, and then, as an alternative, with respect to minority shareholders, represented by Goldberg.

The Second Circuit's majority opinion relies on TSC Industries Inc. v. Northway

Inc., supra, for the meaning of materiality (Meridor-Brener p. 20a).

When, as in a derivative action, the deception is alleged to have been practiced on the corporation, even though all the directors were parties to it, the test must be whether the facts that were not disclosed or were misleadingly disclosed to the shareholders "would have assumed actual significance in the deliberations" of reasonable and disinterested directors or created "a substantial likelihood" that such directors would have considered the "total mix" of information available to have been "significantly altered" ... Here there is surely a significant likelihood that if a reasonable director of UGO had known the facts alleged by plaintiff rather than the barebones of the press releases, he would not have voted for the transaction with Maritimecor.

Petitioners take strong issue with this reasonable director analysis. But we urge that is the test invoked by TSC Industries Inc. v. Northway, Inc. supra.

As an alternative holding, the majority stated that the alleged deception was also material to Goldberg himself

because he had a remedy had he known the facts and not been misled by the two press releases (Meridor-Brener p. 20a). The question of whether or not Goldberg had a remedy was perhaps derived from this Court's footnote 14 to its Santa Fe opinion where it referred to the secondary argument raised by the minority shareholder that the lack of advance notice of the merger was a material nondisclosure under Rule 10b-5. This Court rejected the argument because there was no showing of what the shareholder could have done differently had he received advance notice. The minority shareholder had accepted the conclusion that he could not have enjoined the merger under state law. But most importantly, in rejecting the argument, this Court emphasized that there was no requirement that advance notice of the merger be given. Thus, there was nothing

inherently wrong in not giving the notice, and the burden was placed on the shareholder to show what course of action he would have taken had he received the notice. This is far different from the nondisclosure and deception by the UGO directors which are inherently wrong.

We, therefore, submit that the Second Circuit's majority opinion is entirely consistent with both this Court's holding in TSC Industries v. Northway Inc., supra and footnote 14 to the opinion in Santa Fe v. Green, supra.

The New York Security For
Costs Statute is Not
Applicable

Petitioners ask this Court to apply the New York security for costs statute, New York Business Corporation Law § 627, to claims under Section 10(b) and Rule 10b-5.

If this is a federal claim under 10(b)

as the majority opinion below decided, there is no valid reason why a state security for costs provision should be applied. This was squarely presented by McClure v. Borne Chem. Co., 292 F.2d 824 (3rd Cir. 1961) and this Court denied certiorari at 368 U.S. 939 (1961). Petitioners offer no valid reason why the issue should now be considered.

Petitioners' Argument That
This Suit is Barred by the
Law of Panama Does not Merit
Review

Petitioners argue that the law of Panama controls, and that a derivative suit on behalf of a corporation is not permitted under Panama law. Hence they argue this action must be dismissed. This point was raised for the first time by petitioners on their application for re-argument to the Court of Appeals and it was rejected without opinion (Singer p. 46a). We submit that where there are United States shareholders and UGO has its principal place

of business in New York, Panama law would not be applied to defeat an action brought pursuant to a United States statute, to wit, Section 10(b) of the Securities Exchange Act. See for example, Miller v. Steinbach, 268 F.Supp. 255, 266-9 (S.D.N.Y. 1967). This Court has expressed the same view in J.I. Case Co. v. Borak, 377 U.S. 426 (1964).

CONCLUSION

The petitions for a writ of certiorari should be denied.

Respectfully submitted,

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JAN 26 1978

MICHAEL RODAK, JR., CLERK

IN THE
Supreme Court of the United States

October Term, 1977

No. **77 - 897**

YAACOV MERIDOR and MILA BRENER,
Petitioners,
v.

DAVID GOLDBERG suing derivatively in right and for the benefit of
UNIVERSAL GAS & OIL COMPANY, INC., HENRY A. SINGER,
ARA A. CAMBERE, H. STRUVE HENSEL, DAVID MERIDOR,
S. ERELL, GIDEON BEN AARON, HAIM RAFAELI, JACOB
SUTTON, MARTIN SIEM, MARITIMECOR, S. A., MARITIME
FRUIT CARRIERS COMPANY, LTD., and UNIVERSAL GAS &
OIL COMPANY, INC.,
Respondents.

**RESPONSE TO THE PETITION FOR A WRIT OF
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IN THE
Supreme Court of the United States

OCTOBER TERM 1977.

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YAACOV MERIDOR and MILA BRENER,

Petitioners,

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Respondents.

Response to the Petition for a Writ of Certiorari.

Respondents Ara A. Cambere, H. Struve Hensel, David Meridor, S. Erell, Gideon Ben-Aaron, Haim Rafaeli, Jacob Sutton, Maritimecor, S. A., and Maritime Fruit Carriers Company, Ltd., support the position of petitioners herein for the reasons set forth in the petition. Additionally, respondent Universal Gas & Oil Company supports the position of petitioners herein for the rea-

son that it does not believe that the litigation brought by respondent David Goldberg is in its best interests.

Respectfully submitted,

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see

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